Bighorn-Desert View Water Agency

Board of Directors

Judy Corl-Lorono, President
J. Dennis Staley, Vice President
Terry Burkhart, Secretary
Michael McBride, Director
J. Larry Coulombe, Director

Marina D West, PG, General Manager



Agency Office 622 S. Jemez Trail Yucca Valley, CA 92284-1440

> 760/364-2315 Phone 760/364-3412 Fax

> > www.bdvwa.org

A Public Agency

BOARD OF DIRECTORS' REGULAR MEETING AGENDA

BOARD MEETING OFFICE 1720 N. Cherokee Trail, Landers, CA 92285 Tuesday, April 22, 2014 - 6:00 p.m.

- 1. Call To Order
- 2. Pledge Of Allegiance
- 3. Roll Call
- 4. Approval of Agenda

Discussion And Action Items - The Board of Directors and Staff will discuss the following items, and the Board will consider taking action, if so inclined.

The Public is invited to comment on any item on the agenda during discussion of that item.

When giving your public comment, please have your information prepared. If you wish to be identified for the record then please state your name. Due to time constraints, each member of the public will be allotted three-minutes to provide their public comment.

- 5. Update on Dissolution of CSA 70/W-1 and Annexation to BDVWA Board considers taking the following action(s):
 - 1. Resolution No. 14R-XX Requesting the Local Agency Formation Commission to initiate proceedings for a reorganization to include annexations to the Bighorn-Desert View Water Agency and dissolution of County Service Area 70 Zone W-1; and
 - 2. Receive and file the Plan for Services and Fiscal Impact Analysis with application documents addressed to the Local Agency Formation Commission (LAFCO).
- Hazard Mitigation Plan Status Update and Receive Public Comments

7. Public Hearing: Ordinance 14O-01 – An Ordinance of the Board of Directors of Bighorn-Desert View Water Agency Providing for Compensation of the Board of Directors and Establishing Procedures Related Thereto -

Board considers taking the following action(s):

- 1. Staff report;
- 2. Receive questions from the Board of Directors;
- 3. Open public hearing;
- 4. Receive public comments;
- 5. Close public hearing;
- 6. Board discussion; and
- 7. Board to Consider the following proposed actions:
 - (a) Adopt Ordinance 14O-01 Providing for Compensation of the Board of Directors and Establishing Procedures Related Thereto; or
 - (b) Amend Ordinance 14O-01Providing for Lower Compensation of the Board of Directors and Establishing Procedures Related Thereto; or
 - (c) Defer action until a later date; or
 - (d) Decline to adopt Ordinance 14O-01 Providing for Compensation of the Board of Directors and Establishing Procedures Related Thereto.
- 8. Update Integrated Regional Water Management Plan Information and discussion item only.
- Receive and File Certificate of Achievement for Excellence in Financial Reporting for Fiscal Year Ending 2013
- 10. Consent Items The following items are expected to be routine and non-controversial and will be acted on by the Board at one time without discussion, unless a member of the Public or member of the Board requests that the item be held for discussion or further action.
 - a. Service Order Report, March 2014
 - b. Production Report, March 2014
 - c. Regular Board Meeting Minutes, March 25, 2014
 - d. Resolution No. 14-XX Establishing an Agency Meeting Agenda Preparation Policy

Recommended Action:

Approve as presented (Items a - d):

11. Matters Removed From Consent Items

Closed Session

12. Closed Session Real Property

Conference with Real Property Negotiators; Government Code Section 54956.8 Property: APN 0635-031-01-0-000 and/or APN 0454-683-01-0-0000 and/or APN 0454-221-10-0-0000 and/or APN 0454-221-13-0-0000.

Agency Negotiator: Marina West

- 13. Closed Session Report
- 14. Public Comment Period

Any person may address the Board on any matter within the Agency's jurisdiction on items not appearing on this agenda.

When giving your public comment, please have your information prepared. If you wish to be identified for the record then please state your name. Due to time constraints, each member of the public will be allotted three-minutes to provide their public comment. State Law prohibits the Board of Directors from discussing or taking action on items not included on the agenda.

- 15. Verbal Reports Including Reports on Courses/Conferences/Meetings.
 - a. General Manager's Report
 - b. Directors' Report
 - c. President's Report

16. Future Agenda Items

17. Adjournment

In accordance with the requirements of California Government Code Section 54954.2, this agenda has been posted in the main lobby of the Bighorn-Desert View Water Agency, 622 S. Jemez Trail, Yucca Valley, CA not less than 72 hours if prior to a regular meeting, date and time above; or in accordance with California Government Code Section 54956 this agenda has been posted not less than 24 hours if prior to a special meeting, date and time above.

As a general rule, agenda reports or other written documentation has been prepared or organized with respect to each item of business listed on the agenda.

Copies of these materials and other discloseable public records in connection with an open session agenda item, are also on file with and available for inspection at the office of the Agency, 622 S. Jemez Trail, Yucca Valley, California, during regular business hours, 8:00 A.M. to 4:30 P.M., Monday through Friday. If such writings are distributed to members of the Board of Directors on the day of a Board meeting, the writings will be available at the entrance to the Board of Directors meeting room at the Bighorn-Desert View Water Agency.

Internet: Once uploaded, agenda materials can also be viewed at www.bdvwa.org.

Public Comments: You may wish to submit your comments in writing to assure that you are able to express yourself adequately.

Per Government Code Section 54954.2, any person with a disability who requires a modification or accommodation, including auxiliary aids or services, in order to participate in the meeting, should contact the Board's Secretary at 760-364-2315 during agency business hours.

AGENDA ITEM # 5

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RESOLUTION NO. R14-XX

A RESOLUTION OF APPLICATION BY
THE BOARD OF DIRECTORS OF THE BIGHORN-DESERT
VIEW WATER AGENCY REQUESTING THE LOCAL AGENCY
FORMATION COMMISSION TO INITIATE PROCEEDINGS FOR
A REORGANIZATION TO INCLUDE ANNEXATIONS TO THE
BIGHORN-DESERT VIEW WATER AGENCY AND
DISSOLUTION OF COUNTY SERVICE AREA 70 ZONE W-1 AS
MORE SPECIFICALLY DESCRIBED BELOW

WHEREAS, THE Board of Directors of the Bighorn-Desert View Water Agency desires to initiate proceedings pursuant to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, commencing with Section 56000 of the California Government Code for a reorganization consisting of four (4) areas to be annexed to the Bighorn Desert View Water Agency for a total of approximately 5,858 acres, with the largest area at 5,773.8 acres, generally east of Landers Lane and intersected in an east/west direction by Reche Road. The other three (3) areas are relatively smaller and are 56.6, 25.2, and 2.8 acres, generally located south of Reche Road and along either side of Landers Lane and the dissolution of County Service Area 70 Zone W-1; and,

WHEREAS, a description of the boundaries of the areas proposed to be annexed to the Bighorn Desert View Water Agency is attached hereto as Exhibit "A" (pages 1 to 26 Plat and legal description) and by this reference incorporated herein; and

WHEREAS, The Bighorn-Desert View Water Agency is a special district of the State of California operating under the Bighorn-Desert View Water Agency Law, water appendix 112; and

WHEREAS, the proposed reorganization is consistent with the sphere of influence assigned the Bighorn Desert View Water Agency; and

WHEREAS, the Bighorn-Desert View Water Agency has received correspondence from over one hundred (100) citizens receiving water service from the County Special Districts County Service Area 70/ Zone W-1 (Goat Mountain/Landers) requesting that Bighorn-Desert View Water Agency provide their water service; and

WHEREAS, a Landers Community Task Force was assembled to research the specific requirements of detachment from the County Special Districts County Service Area 70/ Zone W-1 (Goat Mountain/Landers) and annexation into Bighorn-Desert View Water Agency and concluded that the most streamlined process would be for Bighorn-Desert View Water Agency to initiate the application because of its own experience in operating a water system; and

WHEREAS, on January 28, 2014 the Bighorn-Desert View Water Agency Board of Directors unanimously voted to proceed with annexation of the County Special Districts County Service Area 70 Zone W-1 (Goat Mountain/Landers) service territory;

WHEREAS, the Bighorn Desert View Water Agency desires that the proposed reorganization be subject to the following terms and conditions including the following:

- 1. Assignment of County Service Area 70/Zone W-1 (Goat Mountain/Landers) share of the 1% General Ad Valorem property tax to Bighorn-Desert View Water Agency as the successor agency to CSA 70 Zone W-1;
- 2. Authorize continuation of the County Service Area 70/Zone W-1 per-parcel stand-by special property tax assessment by the Bighorn-Desert View Water Agency as successor agency to the dissolution of CSA 70 Zone W-1; and
- 3. Assignment of County Service Area 70/Zone W-1 (Goat Mountain/Landers) delinquent water charges and/or special property tax assessment, including past and present and future receipts, to the successor entity Bighorn-Desert View Water Agency; and
- 4. That the other standard terms and conditions be imposed by the Local Agency Formation Commission regarding annexation, dissolution, and the transfer of assets and liabilities to Bighorn-Desert View Water Agency.

WHEREAS, the reasons for the proposed reorganization are as follows:

- a) To respond to landowner requests for local control;
- b) To provide for increased transparency through local governance;
- c) To provide a more responsive delivery of water services;
- d) To provide more cost-effective delivery of water services;
- e) Since 1997, the Bighorn-Desert View Water Agency has served a portion of the proposed annexation territory under a contract with the County of San Bernardino; and
- f) To plan responsibly for the future of the Bighorn-Desert View Water Agency community.

WHEREAS, General Manager is hereby authorized to make non-substantive changes to the Resolution as needed and is further authorized to make such changes to the attached exhibit as directed by Local Agency Formation Commission during the proceedings.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF DIRECTORS OF THE BIGHORN-DESERT VIEW WATER AGENCY AS FOLLOWS:

Section 1. This Resolution of Application is hereby adopted and approved by the Board of Directors of the Bighorn-Desert View Water Agency, and the Local Agency Formation Commission for San Bernardino County is hereby requested to undertake proceedings for the reorganization of territory as described above, according to the terms and conditions stated above and in the manner provided by the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000.

Section 2. The Bighorn-Desert View Water Agency acknowledges and agrees to the Local Agency Formation Commission for San Bernardino County's requirement for imposing legal

indemnification as outlined in Policies 10 and 11 of its Accounting and Financial Division of its Policy and Procedure Manual adopted June 2012.

Section 3. The General Manager of the Bighorn-Desert View Water Agency is hereby directed and authorized to execute, on behalf of the District, the justification for proposal and supplemental form for the reorganization which includes the certification of the Plan for Service and Fiscal Impact Analysis, complete copies of which are on file in the District office.

Section 4. That the Secretary to the Board of Directors shall certify to the passage and adoption of this resolution and is hereby authorized and directed to file, or cause to be filed, a certified copy of this Resolution with the Executive Officer of the Local Agency Formation Commission for San Bernardino County.

BE IT FURTHER RESOLVED, that Resolution No. 14R-01 is hereby rescinded in its entirety.

PASSED AND ADOPTED by the Board of Directors of the Bighorn Desert View Water Agency at a regular meeting held on this 22th day of April 2014, by the following vote:

| AYES: NOES: ABSENT: ABSTAIN: | | | | |
|---------------------------------------|--------|-----|-----------------------------|--|
| | | Ву: | | |
| | | | Judy Corl-Lorono, President | |
| | | | | |
| ATTEST: | | | | |
| | | | | |
| | | | | |
| Terry Burkhart, Sec | retary | | - | |

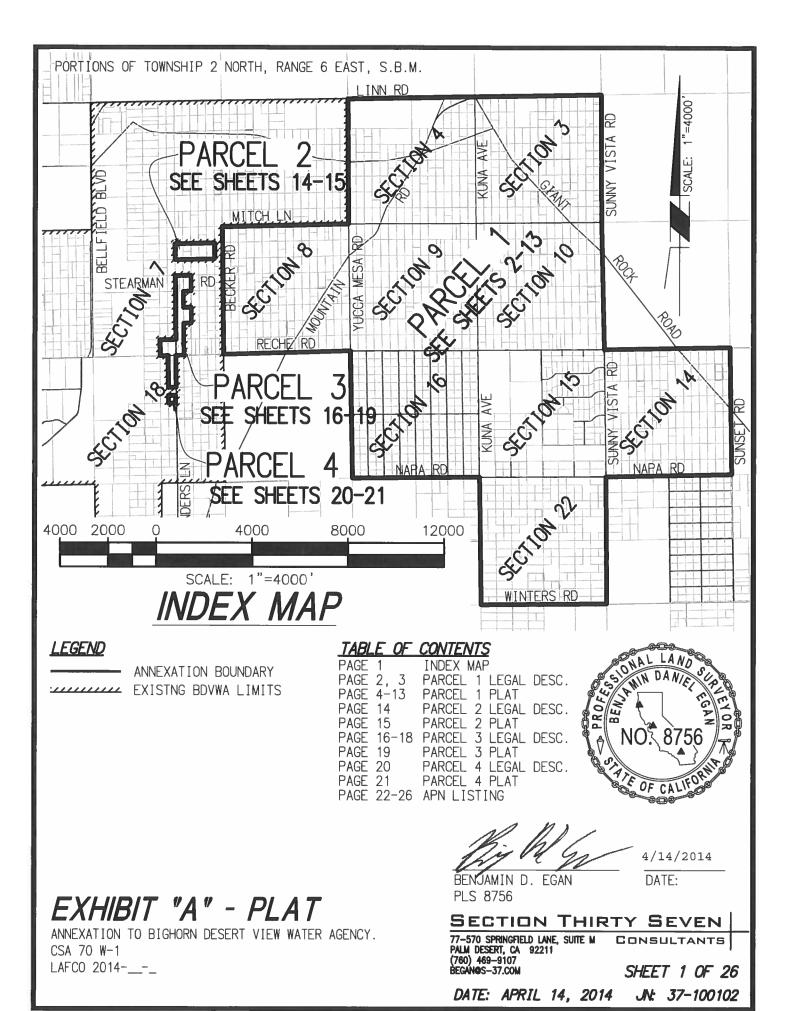


EXHIBIT "A"

LEGAL DESCRIPTION

ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY

CSA 70 W-1

LAFCO 2014-__-

PARCEL 1

ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY

Those portions of Township 2 North, Range 6 East, San Bernardino Meridian, more particularly described as follows:

BEGINNING at the northwest corner of Section 4 of said Township;

- (1) thence easterly 5280 feet, along the northerly line of said Section 4 to the northeast corner of said Section 4;
- (2) thence easterly 5280 feet, along the northerly line of Section 3 of said Township to northeast corner of said Section 3;
- (3) thence southerly 5280 feet, along the easterly line of said Section 3 to the southeast corner of said Section 3;
- (4) thence southerly 5280 feet, along the easterly line of Section 10 of said Township to the southeast corner of said Section 10;
- (5) thence easterly 5280 feet, along the northerly line of Section 14 of said Township to the northeast corner of said Section 14;
- (6) thence southerly 5280 feet, along the easterly line of said Section 14 to the southeast corner of said Section 14;
- (7) thence westerly 5280 feet, along the southerly line of said Section 14 to southwest corner of said Section 14;
- (8) thence southerly 5280 feet, along the easterly line of Section 22 of said Township to the southeast corner of said Section 22;
- (9) thence westerly 5280 feet, along the southerly line of said Section 22 to the southwest corner of said Section 22;
- (10) thence northerly 5280 feet, along the westerly line of said Section 22 to the northwest corner of said Section 22;
- (11) thence westerly 5280 feet, along the southerly line of Section 16 of said Township to the southwest corner of said Section 16:

- (12) thence northerly 5280 feet, along the westerly line of said Section 16 to the northwest corner of said Section 16;
- (13) thence westerly 5280 feet, along the southerly line of Section 8 of said Township to the southwest corner of said Section 8;
- (14) thence northerly 5280 feet, along the westerly line of said Section 8 to the northwest corner of said Section 8;
- (15) thence easterly 5280 feet, along the northerly line of said Section 8 to the northeast corner of said Section 8;
- (16) thence northerly 5280 feet, along the westerly line of Section 4 of said Township to the **POINT OF BEGINNING.**

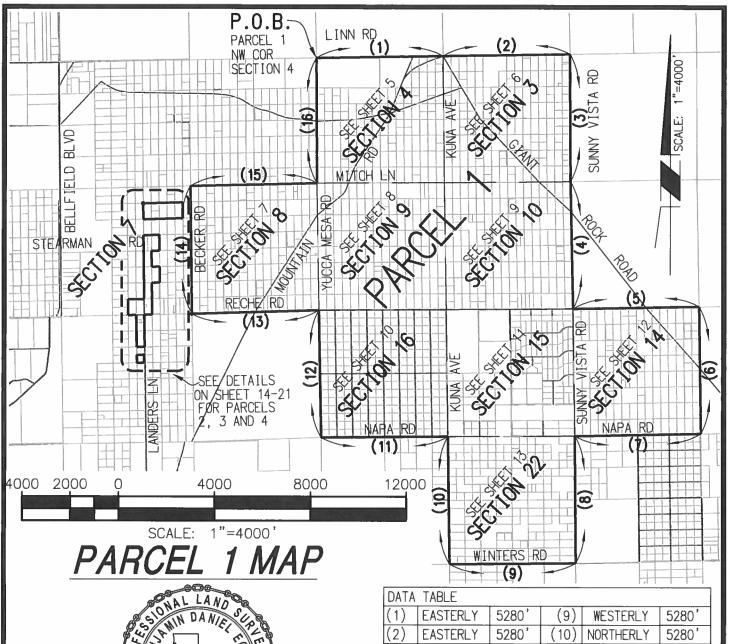
CONTAINING: 5,773.4 acres, more or less.

Graphically depicted on 'EXHIBIT "A" – PLAT – SHEET 4', attached hereto and by this reference made a part hereof.

This Legal Description and accompanying plat were prepared by me or under my direction.

Benjamin Daniel Egan, PLS 8756

Prepared: 4/14/2014



(3)

(4)

(5)

(6)

(7)



4/14/2014

EXHIBIT "A" - PLAT

ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY. CSA 70 W-1 LAFCO 2014-__-_

SECTION THIRTY SEVEN

(11)

(12)

(13)

(14)

(15)

(16)

WESTERLY

NORTHERLY

WESTERLY

NORTHERLY

EASTERLY

NORTHERLY

5280'

5280

5280

5280

5280

5280

77-570 SPRINGFIELD LANE, SUITE M CONSULTANTS PALM DESERT, CA 92211 (760) 469-9107 BEGANOS-37.COM SHEET 4 OF 2

5280

5280

5280

5280

5280

5280

SOUTHERLY

SOUTHERLY

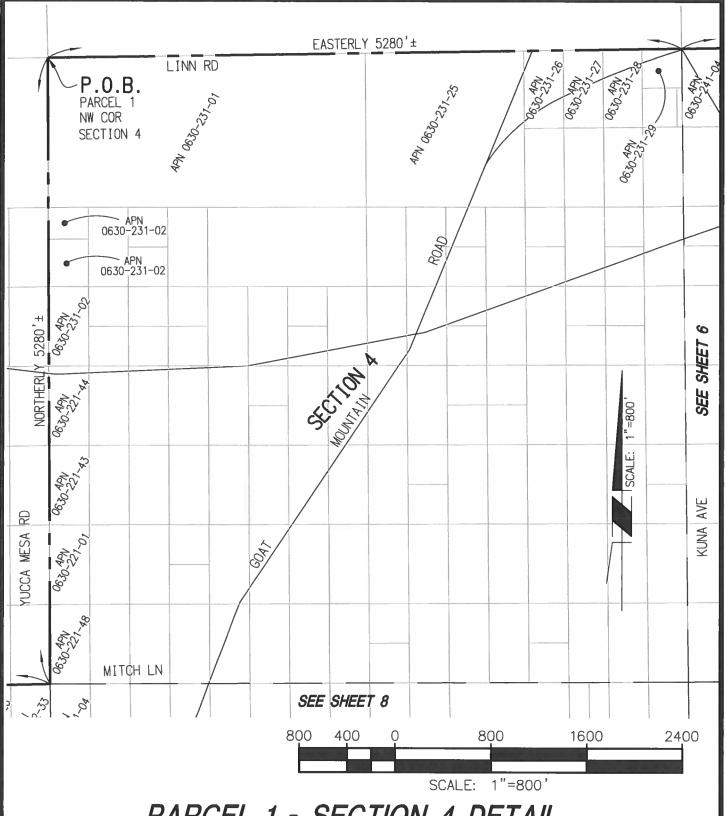
EASTERLY

SOUTHERLY

WESTERLY

SOUTHERLY

SHEET 4 OF 26



PARCEL 1 - SECTION 4 DETAIL

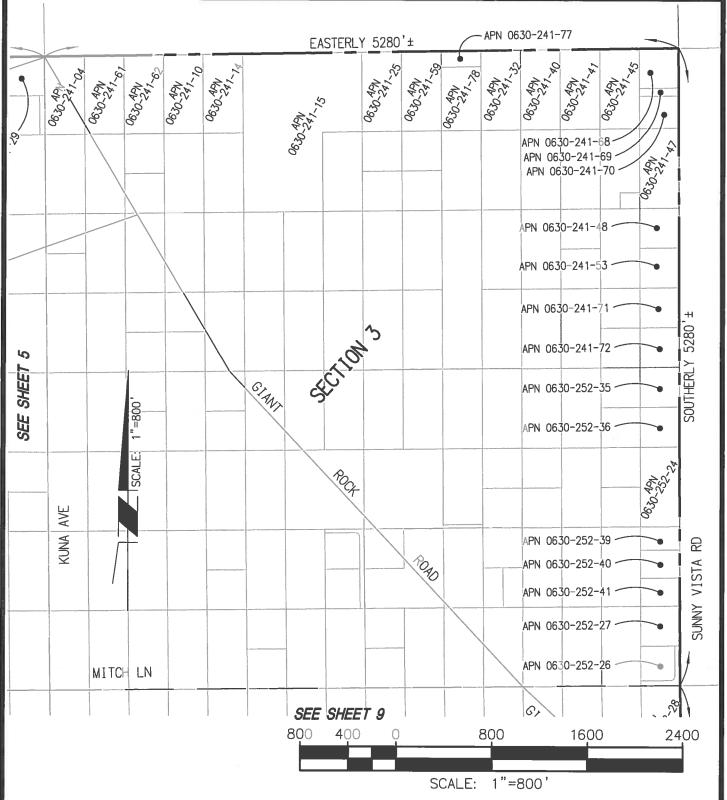
EXHIBIT "A" - PLAT

ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY. CSA 70 W-1 LAFCO 2014-__-_

SECTION THIRTY SEVEN CONSULTANTS

77-570 SPRINGFIELD LANE, SUITE M
PALM DESERT, CA 92211
(760) 469-9107
BEGANOS-37.COM

SHEET 5 OF 26



PARCEL 1 - SECTION 3 DETAIL

EXHIBIT "A" - PLAT

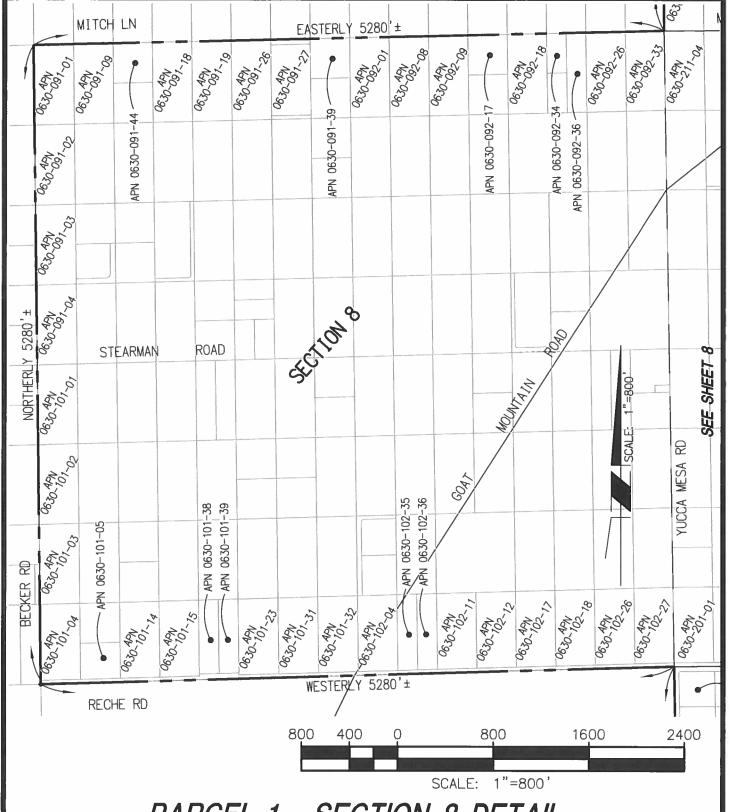
ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY. CSA 70 W-1 LAFCO 2014-__-_

SECTION THIRTY SEVEN

77-570 SPRINGFIELD LANE, SUITE M PALM DESERT, CA 92211 (760) 469-9107
BEGAN©S-37.COM SHEET 6 OF 2

DATE: APRIL 14, 2014 JN: 37-100102

SHEET 6 OF 26



PARCEL 1 - SECTION 8 DETAIL

EXHIBIT "A" - PLAT

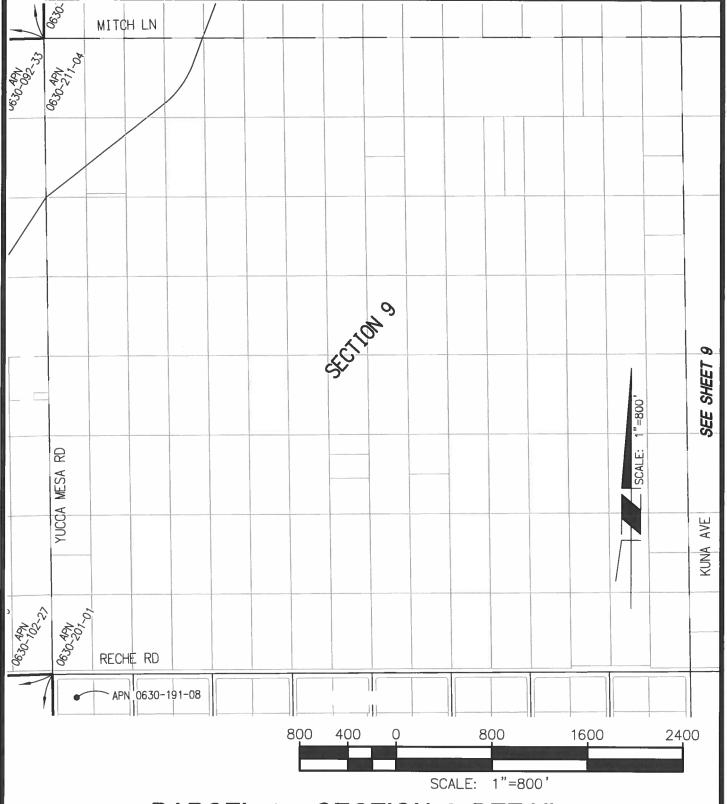
ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY. CSA 70 W-1 LAFCO 2014-__-

SECTION THIRTY SEVEN

77-570 SPRINGFIELD LANE, SUITE M PALM DESERT, CA 92211 (760) 469-9107 BEGANOS-37.COM

CONSULTANTS

SHEET 7 OF 26



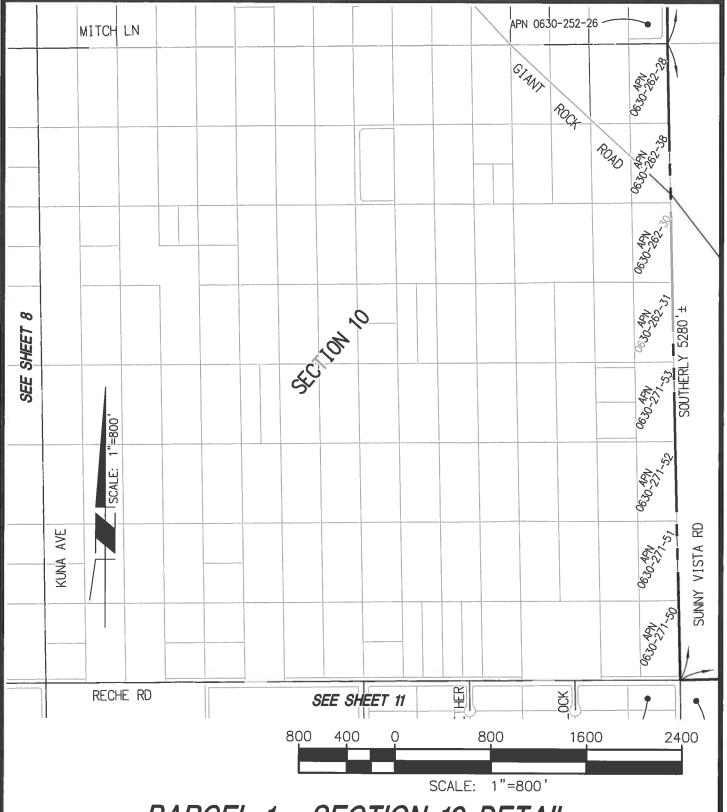
PARCEL 1 - SECTION 9 DETAIL

EXHIBIT "A" - PLAT

ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY. CSA 70 W-1 LAFCO 2014-__-

SECTION THIRTY SEVEN

77-570 SPRINGFIELD LANE, SUITE M CONSULTANTS PALM DESERT, CA 92211 (760) 469-9107 BEGAN®S-37.COM SHEET 8 OF 26



PARCEL 1 - SECTION 10 DETAIL

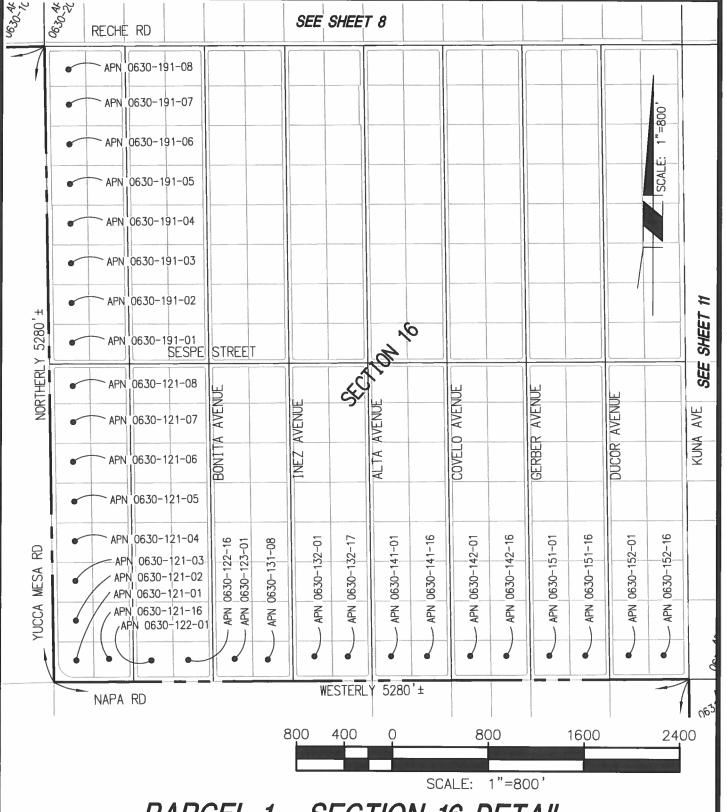
EXHIBIT "A" - PLAT

ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY. CSA 70 W-1 LAFCO 2014-__-_

SECTION THIRTY SEVEN

77-570 SPRINGFIELD LANE, SUITE M CONSULTANTS PALM DESERT, CA 92211 (760) 469-9107
BEGANOS-37.COM SHEET 9 OF 2

SHEET 9 OF 26



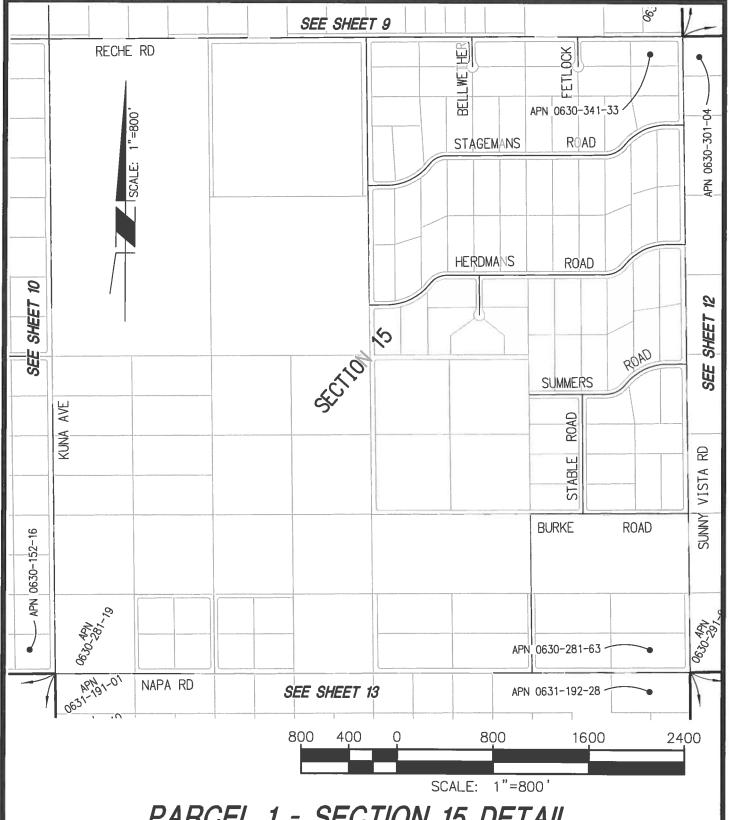
PARCEL 1 - SECTION 16 DETAIL

EXHIBIT "A" - PLAT

ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY. CSA 70 W-1 LAFCO 2014-__-

SECTION THIRTY SEVEN

77-570 SPRINGFIELD LANE, SUITE M CONSULTANTS PALM DESERT, CA 92211 (760) 469-9107 BEGANOS-37.COM SHEET 10 OF 26



PARCEL 1 - SECTION 15 DETAIL

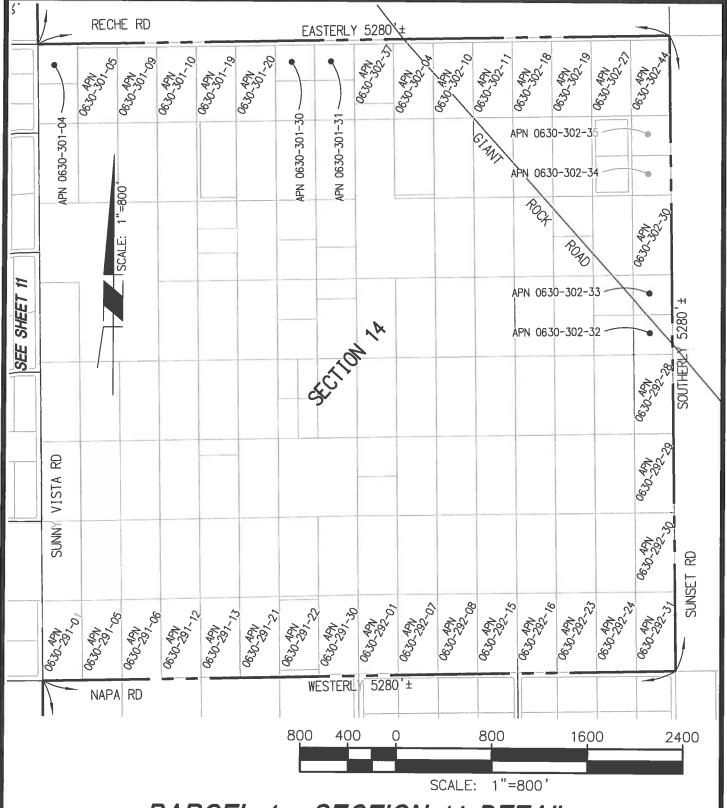
EXHIBIT "A" - PLAT

ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY. CSA 70 W-1 LAFCO 2014-__-_

SECTION THIRTY SEVEN

77-570 SPRINGFIELD LANE, SUITE M
PALM DESERT, CA 92211
(760) 469-9107
BEGANOS-37.COM
SHEET 11 OF 2

SHEET 11 OF 26



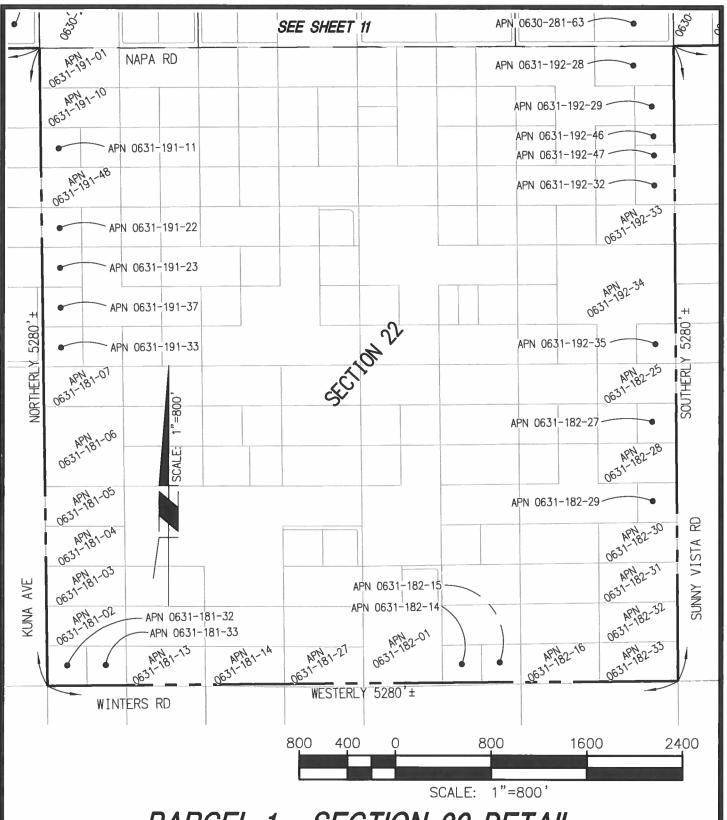
PARCEL 1 - SECTION 14 DETAIL

EXHIBIT "A" - PLAT

ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY. CSA 70 W-1 LAFCO 2014-__-

SECTION THIRTY SEVEN

77-570 SPRINGFIELD LANE, SUITE M CONSULTANTS
PALM DESERT, CA 92211
(780) 489-9107
BEGANOS-37.COM SHEET 12 OF 26



PARCEL 1 - SECTION 22 DETAIL

EXHIBIT "A" - PLAT

ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY. CSA 70 W-1 LAFCO 2014-__-_

SECTION THIRTY SEVEN

77-570 SPRINGFIELD LANE, SUITE M CONSULTANTS
PALM DESERT, CA 92211
(780) 469-9107
BEGANOS-37.COM CHEET 17 OF CO SHEET 13 OF 26

JN: 37-100102

DATE: APRIL 14, 2014

EXHIBIT "A"

LEGAL DESCRIPTION

ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY

CSA 70 W-1

LAFCO 2014-__-

PARCEL 2

ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY

Those portions of the south half of the north half of the northeast quarter of Section 7, Township 2 North, Range 6 East, San Bernardino Meridian, more particularly described as follows:

BEGINNING at the northwest corner of the southeast quarter of the northwest quarter of said northeast

quarter of Section 7;

(1) thence easterly 1650 feet, along the northerly line of the south half of the north half of the northeast

quarter of said Section 7 to the northeast corner of the west half of the southeast quarter of the

northeast quarter of the northeast quarter of said Section 7;

(2) thence southerly 660 feet, along the easterly line of said west half to the southeast corner of said

west half;

(3) thence westerly 1650 feet, along the southerly line of the aforementioned south half of the north

half of the northeast quarter of Section 7 to the southeast corner of the aforementioned southeast

quarter of the northwest quarter of said northeast quarter of Section 7;

(4) thence northerly 660 feet, along the easterly line of said east half to the POINT OF BEGINNING.

CONTAINING: 25.2 acres, more or less.

Graphically depicted on 'EXHIBIT "A" – PLAT – SHEET 6', attached hereto and by this reference made a

part hereof.

This Legal Description and accompanying plat

were prepared by me or under my direction.

Benjamin Daniel Egan, PLS 8756

Prepared: 4/14/2014

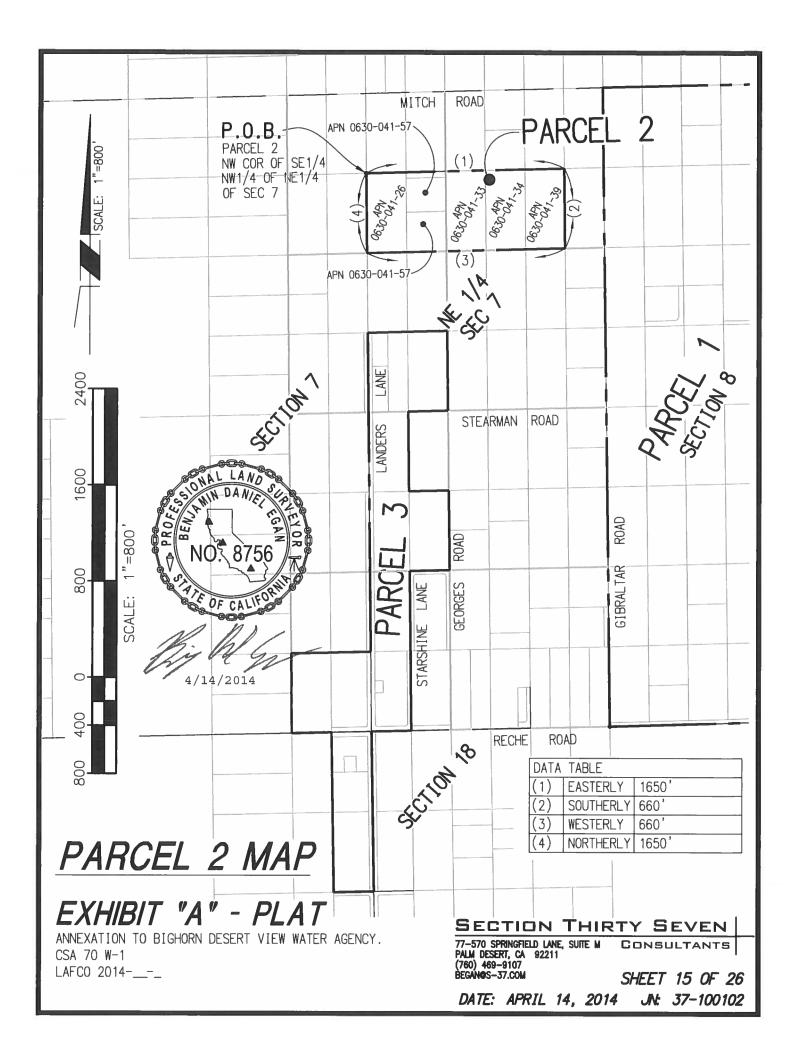


EXHIBIT "A"

LEGAL DESCRIPTION

ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY

CSA 70 W-1

LAFCO 2014-__-_

PARCEL 3

ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY

Those portions of the east half of Section 7 and the northeast quarter of Section 18, Township 2 North, Range 6 East, San Bernardino Meridian, more particularly described as follows:

BEGINNING at the northwest corner of the southeast quarter of the southwest quarter of said northeast quarter of Section 7;

- (1) thence easterly 660 feet, along the northerly line of said southeast quarter of the southwest quarter of said northeast quarter of Section 7 to the northeast corner of said southeast quarter of the southwest quarter of said northeast quarter of Section 7;
- (2) thence southerly 660 feet, along the easterly line of said southeast quarter of the southwest quarter of the northeast quarter of Section 7 to the southeast corner of said southeast quarter of the southwest quarter of the northeast quarter of said Section 7;
- (3) thence westerly 330 feet, along the southerly line of said southeast quarter of the southwest quarter of the northeast quarter of said Section 7 to the northeast corner of the west half of the northeast quarter of the northwest quarter of the southeast quarter of said Section 7;
- (4) thence southerly 660 feet, along the easterly line of said west half of the northeast quarter of the northwest quarter of the southeast quarter of Section 7 to northwest corner of the east half of the southeast quarter of the northwest quarter of the southeast quarter of said Section 7;
- (5) thence easterly 330 feet, along the northerly line of said east half of the southeast quarter of the northwest quarter of the southeast quarter of Section 7 to the northeast corner of said east half of the southeast quarter of the northwest quarter of the southeast quarter of Section 7;
- (6) thence southerly 660 feet, along the easterly line of said east half of the southeast quarter of the northwest quarter of the southeast quarter of Section 7 to the southeast corner of said east half of the southeast quarter of the northwest quarter of the southeast quarter of Section 7;

- (7) thence westerly 330 feet, along the southerly line of said east half of the southeast quarter of the northwest quarter of the southeast quarter of Section 7 to the northeast corner of the west half of the east half of the southwest quarter of the southeast quarter of said Section 7;
- (8) thence southerly 1320 feet, along the easterly line of said west half of the east half of the southwest quarter of the southeast quarter of Section 7 to the southeast corner of said west half of the east half of the southwest quarter of the southeast quarter of Section 7;
- (9) thence westerly 330 feet, along the southerly line of said west half of the east half of the southwest quarter of the southeast quarter of Section 7 to the northeast corner of the east half of the west half of the northwest quarter of the northwest quarter of the aforementioned Section 18;
- (10) thence southerly 1320 feet, along the easterly line of said east half of the west half of the northwest quarter of the northeast quarter of Section 18 to the southeast corner of said east half of the west half of the northwest quarter of the northeast quarter of Section 18;
- (11) thence westerly 330 feet, along the southerly line of said east half of the west half of the northwest quarter of the northeast quarter of Section 18 to the southwest corner of said east half of the west half of the northwest quarter of the northeast quarter of Section 18;
- (12) thence northerly 1320 feet, along the westerly line of said east half of the west half of the northwest quarter of the northeast quarter of Section 18 to the southeast corner of the west half of the southwest quarter of the southwest quarter of the southwest quarter of the aforementioned Section 7;
- (13) thence westerly 330 feet, along the southerly line of said west half of the southwest quarter of the southwest quarter of the southwest quarter of Section 7 to the southwest corner of said west half of the southwest quarter of the southwest quarter of the southwest quarter of Section 7;
- (14) thence northerly 660 feet, along the westerly line of said southwest quarter of the southwest quarter of Section 7;
- (15) thence easterly 660 feet, along the northerly line of said southwest quarter of the southwest quarter of the southeast quarter of Section 7 to the southwest corner of the west half of the northeast quarter of the southwest quarter of the southwest quarter of said Section 7;
- (16) thence northerly 660 feet, along the westerly line of said west half of the northeast quarter of the southwest quarter of the southwest quarter of said Section 7 to the southwest corner of the east half of the northwest quarter of the southeast quarter of said Section 7;

- (17) thence northerly 1320 feet, along the westerly line of said east half of the northwest quarter of the southeast quarter of said Section 7 to the southwest corner of the aforementioned southeast quarter of the southwest quarter of the northeast quarter of said Section 7;
- (18) thence northerly 660 feet, along the westerly line of said southeast quarter of the southwest quarter of the northeast quarter of Section 7 to the **POINT OF BEGINNING.**

CONTAINING: 55.5 acres, more or less.

Graphically depicted on 'EXHIBIT "A" – PLAT – SHEET 10', attached hereto and by this reference made a part hereof.

This Legal Description and accompanying plat were prepared by me or under my direction.

Benjamin Daniel Egan, PLS 8756

Prepared: 4/14/2014

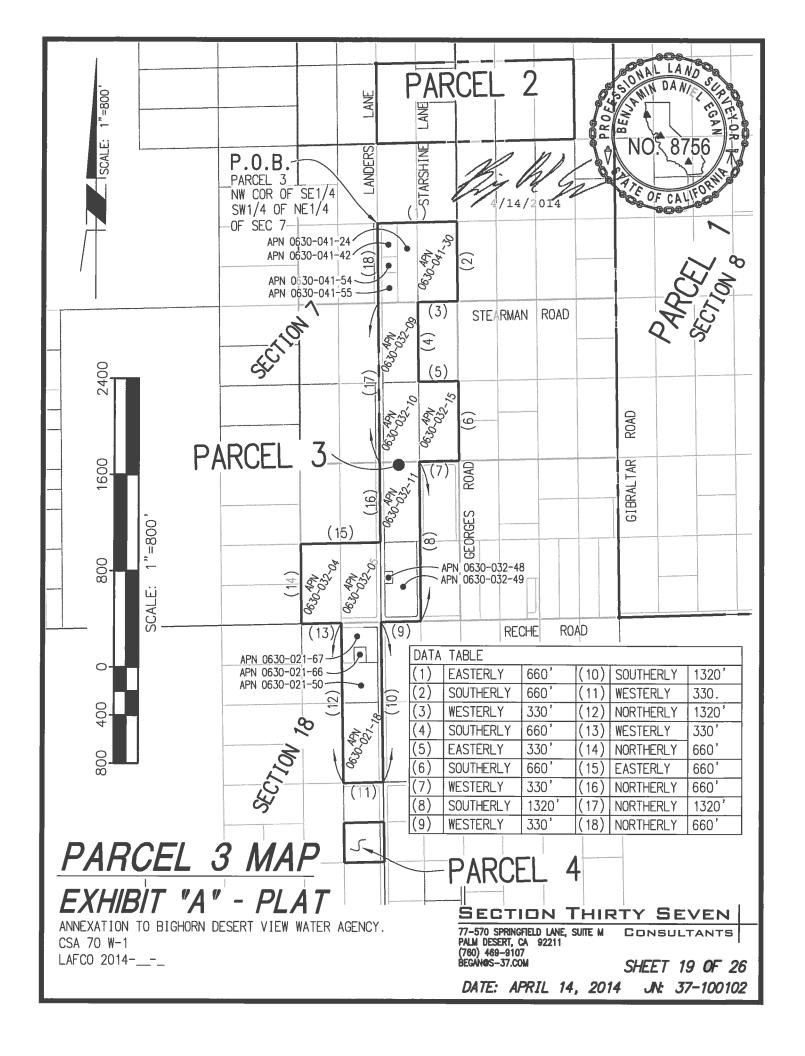


EXHIBIT "A"

LEGAL DESCRIPTION

ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY

CSA 70 W-1

LAFCO 2014-__-_

PARCEL 4

ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY

That portion of the northeast quarter of Section 18, Township 2 North, Range 6 East, San Bernardino Meridian, more particularly described as follows:

BEGINNING at the northwest corner of the southeast quarter of the northwest quarter of the southwest quarter of the northwest quarter of said Section 18;

- (1) thence easterly 330 feet, along the northerly line of said southeast quarter of the northwest quarter of the southwest quarter of the northeast quarter of Section 18 to the northeast corner of said southeast quarter of the northwest quarter of the southwest quarter of the northeast quarter of Section 18;
- (2) thence southerly 330 feet, along the easterly line of said southeast quarter of the northwest quarter of the southwest quarter of Section 18 to the southeast corner of said southeast quarter of the northwest quarter of the southwest quarter of the northwest quarter of Section 18;
- (3) thence westerly 330 feet, along the southerly line of said southeast quarter of the northwest quarter of the southwest quarter of Section 18 to the southwest corner of said southeast quarter of the northwest quarter of the southwest quarter of the northwest quarter of Section 18;
- (4) thence northerly 330 feet, along the westerly line of said southeast quarter of the northwest quarter of the southwest quarter of the northeast quarter of Section 18 to the **POINT OF BEGINNING**.

CONTAINING: 2.5 acres, more or less.

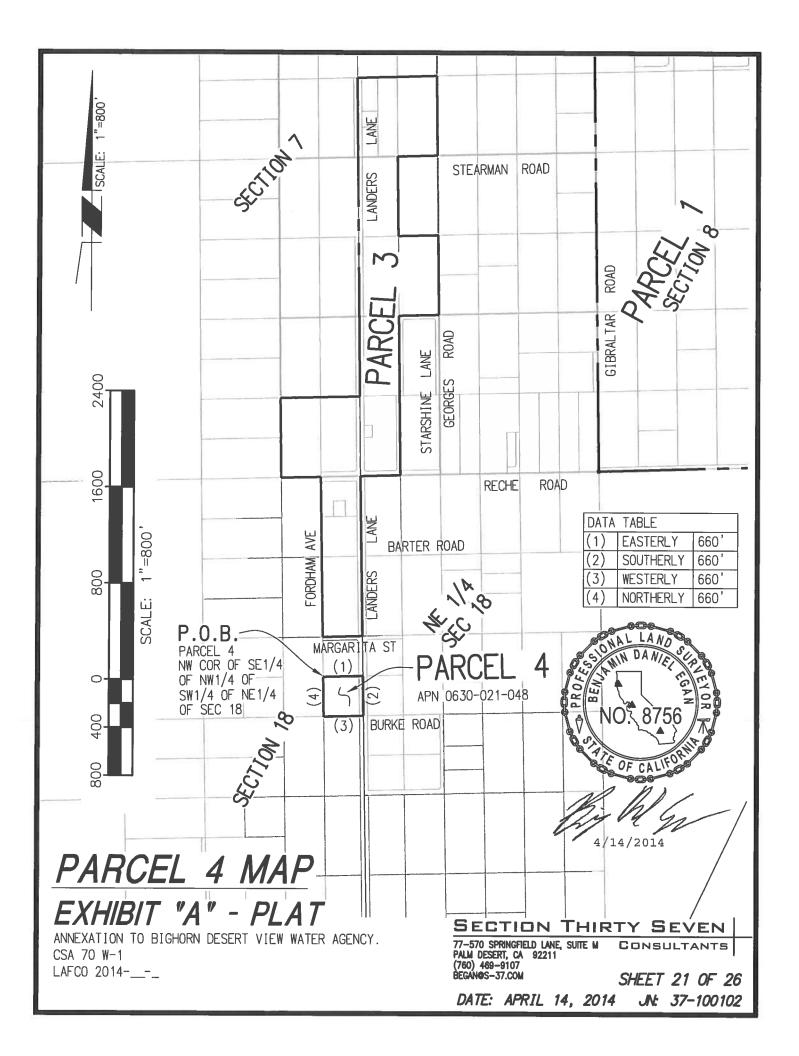
Graphically depicted on 'EXHIBIT "A" – PLAT – SHEET 12', attached hereto and by this reference made a part hereof.

This Legal Description and accompanying plat were prepared by me or under my direction.

Benjamin Daniel Egan, PLS 8756

Prepared: 4/14/2014





| 0630-301-01 | 0630-262-22 | 0630-271-08 | 0630-241-18 | 0630-211-67 | 0630-123-03 | 0630-221-20 |
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EXHIBIT "A" - PLAT

ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY. CSA 70 W-1 LAFCO 2014-__-

SECTION THIRTY SEVEN

77-570 SPRINGFIELD LANE, SUITE M CONSULTANTS PALM DESERT, CA 92211 (760) 469-9107 BEGANOS-37.COM SHEET 22 OF 26

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EXHIBIT "A" - PLAT

ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY. CSA 70 W-1 LAFCO 2014-__-_

SECTION THIRTY SEVEN

77-570 SPRINGFIELD LANE, SUITE M CONSULTANTS PALM DESERT, CA 92211 (760) 469-9107 BEGANOS-37.COM SHFFT 2.3 OF 26

SHEET 23 OF 26

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| 0630-271-32 | 0630-252-14 | 0630-241-22 | 0630-271-48 | 0630-281-44 | 0630-241-56 | 0630-301-12 |
| 0630-341-01 | 0630-281-64 | 0630-241-33 | 0630-301-25 | 0630-092-27 | 0630-101-11 | 0630-341-15 |
| 0630-211-29 | 0630-252-33 | 0630-131-04 | 0630-241-47 | 0630-162-15 | 0630-262-23 | 0630-221-55 |
| 0630-201-44 | 0630-281-27 | 0630-092-31 | 0630-192-12 | 0631-181-10 | 0630-231-01 | 0630-221-23 |
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ANNEXATION TO BIGHORN DESERT VIEW WATER AGENCY. CSA 70 W-1 LAFCO 2014-__-_

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| 0630-281-21 | 0630-211-16 | 0630-262-13 | 0630-201-55 | 0630-181-07 | 0630-301-21 | 0630-341-31 |
| 0630-201-65 | 0630-201-57 | 0631-181-25 | 0630-201-26 | 0630-271-12 | 0630-261-08 | 0630-102-38 |
| 0630-102-02 | 0630-192-08 | 0630-301-10 | 0630-271-70 | 0630-101-16 | 0630-302-41 | 0630-091-31 |
| 0630-102-28 | 0630-182-04 | 0630-211-26 | 0630-132-05 | 0630-351-19 | 0630-211-25 | 0630-211-09 |
| 0630-271-60 | 0630-262-16 | 0630-132-18 | 0630-341-30 | 0630-172-03 | 0630-092-15 | 0630-261-05 |
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| 0630-241-75 | 0630-241-72 | 0630-171-16 | 0630-171-05 | 0630-231-06 | 0630-221-43 | 0630-271-74 |
| 0630-201-11 | 0630-351-23 | 0630-172-06 | 0630-102-01 | 0630-181-05 | 0631-191-34 | 0630-211-12 |
| 0630-252-29 | 0630-122-15 | 0630-241-02 | 0630-351-04 | 0630-201-28 | 0630-251-14 | 0630-271-36 |
| 0630-101-13 | 0630-221-38 | 0630-262-01 | 0630-201-50 | 0630-211-06 | 0630-201-32 | 0630-291-07 |
| 0630-162-07 | 0630-091-32 | 0630-231-31 | 0630-102-19 | 0631-182-07 | 0630-291-28 | 0630-201-33 |
| 0630-231-37 | 0630-211-43 | 0630-301-24 | 0630-291-36 | 0630-193-07 | 0630-301-08 | 0630-201-64 |
| 0630-301-09 | 0630-101-38 | 0630-221-21 | 0630-152-13 | 0630-193-08 | 0630-351-28 | 0630-251-33 |
| 0630-192-06 | 0631-191-28 | 0630-201-34 | 0630-252-16 | 0630-341-06 | 0630-182-13 | 0631-182-16 |
| 0630-231-19 | 0631-192-12 | 0630-123-07 | 0630-241-48 | 0630-171-02 | 0630-121-05 | 0630-092-26 |
| 0630-281-19 | 0631-182-32 | 0630-221-14 | 0630-191-12 | 0630-241-78 | 0630-231-27 | 0630-211-42 |
| 0630-261-07 | 0630-172-14 | 0630-193-03 | 0630-162-04 | 0630-351-14 | 0630-252-27 | 0630-151-10 |
| 0630-231-53 | 0630-262-11 | 0630-341-19 | 0630-122-02 | 0630-281-22 | 0630-231-03 | 0630-261-32 |
| 0630-271-67 | 0630-262-31 | 0630-151-03 | 0630-161-15 | 0631-192-19 | 0630-221-17 | 0630-292-03 |
| 0630-252-37 | 0631-191-03 | 0630-102-12 | 0630-292-26 | 0630-092-00 | 0630-291-18 | 0630-292-03 |
| 0630-221-63 | 0630-221-73 | 0631-191-12 | 0630-241-23 | 0630-092-00 | 0630-151-06 | |
| 0630-092-14 | 0630-241-76 | | | | | 0630-292-32 |
| | | 0630-142-04 | 0630-182-05 | 0630-092-01 | 0630-241-14 | 0631-182-15 |
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| 0630-191-06 | 0631-192-27 | 0630-252-03 | 0630-291-02 | 0630-241-51 | 0630-101-15 | 0630-261-03 |
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| 0630-241-38 | 0630-361-01 | 0631-191-05 | 0630-252-01 | 0631-191-41 | 0630-221-08 | 0630-141-15 |
| 0630-092-10 | 0630-172-10 | 0630-092-04 | 0630-271-59 | 0630-261-17 | 0630-121-04 | 0630-171-14 |
| 0631-191-44 | 0630-281-62 | 0630-102-08 | 0630-101-24 | 0630-102-17 | 0630-292-01 | 0630-241-30 |
| 0630-102-32 | 0631-181-20 | 0631-192-34 | 0630-241-57 | 0630-141-07 | 0630-271-28 | 0630-281-42 |
| 0631-182-34 | 0630-131-01 | 0630-261-13 | 0630-101-03 | 0630-261-31 | 0630-302-11 | 0630-221-29 |
| 0630-271-84 | 0630-171-03 | 0630-201-43 | 0630-221-61 | 0631-181-00 | 0630-351-24 | 0630-092-21 |
| 0630-211-41 | 0630-091-16 | 0631-192-44 | 0630-141-05 | 0630-132-03 | 0630-142-02 | 0630-091-01 |
| 0630-251-20 | 0630-211-05 | 0630-281-70 | 0630-132-15 | 0630-201-24 | 0630-281-66 | 0630-101-09 |
| 0630-271-05 | 0630-361-17 | 0630-182-06 | 0630-201-06 | 0630-101-33 | 0630-141-09 | 0630-271-03 |
| 0630-292-30 | 0630-141-11 | 0630-221-51 | 0630-241-11 | 0630-252-47 | 0630-291-03 | 0630-271-75 |
| 0630-262-45 | 0630-281-38 | 0630-251-16 | 0630-201-22 | 0630-281-45 | 0630-351-29 | 0631-191-08 |
| 0631-192-37 | 0630-262-04 | 0630-162-12 | 0630-091-27 | 0630-091-47 | 0631-182-04 | 0630-261-35 |
| 0630-142-11 | 0631-181-07 | 0630-302-14 | 0630-091-41 | 0630-271-62 | 0630-241-19 | 0630-201-05 |
| 0630-121-11 | 0630-241-01 | 0630-351-07 | 0630-201-29 | 0630-211-40 | 0630-281-36 | 0630-122-03 |
| 0631-191-07 | 0630-172-12 | 0630-241-16 | 0630-231-38 | 0630-291-27 | 0630-301-26 | 0630-341-14 |
| 0630-301-37 | 0630-201-07 | 0630-292-24 | 0630-151-04 | 0630-241-40 | 0630-291-15 | 0630-221-53 |
| 0630-231-50 | 0630-102-06 | 0630-201-40 | 0630-251-40 | 0630-361-07 | 0630-201-62 | 0630-091-08 |
| 0630-302-37 | 0630-151-09 | 0630-152-07 | 0630-292-12 | 0630-252-15 | 0630-101-04 | 0631-191-46 |
| 0630-261-28 | 0630-271-07 | 0630-191-11 | 0630-161-03 | 0630-291-21 | 0630-281-53 | 0630-101-43 |
| 0630-102-20 | 0630-171-13 | 0630-301-05 | 0630-241-13 | 0630-262-19 | 0630-302-19 | 0630-271-51 |
| 0630-271-35 | 0630-211-13 | 0630-252-19 | 0630-252-06 | 0631-191-32 | 0630-152-06 | 0630-152-08 |
| 0630-221-34 | 0630-142-06 | 0630-221-42 | 0630-102-09 | 0630-201-46 | 0630-171-09 | 0630-291-12 |
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Plan for Service and Fiscal Impact Analysis Reorganization to include Annexations to the Bighorn-Desert View Water Agency, Formation of Improvement District of BDVWA and Dissolution of County Service Area 70 Zone W-1

Prepared for:

Bighorn Desert View Water Agency 622 Jemez Trail Yucca Valley, CA 92284 Attn: Marina West, General Manager

April 18, 2014

SRHA Job # 1268



CERTIFICATION

The Bighorn Desert View Water Agency (BDVWA) hereby certifies that this document presents the data and information required for the Plan for Service and Fiscal Impact Analysis for the reorganization to include BDVWA Annexations (Areas 1, 2, 3, and 4), Formation of Improvement District of BDVWA, and dissolution of County Service Area 70 Zone W-1 to the best of my ability, and that the facts, statements, and information presented herein are true and correct to the best of my knowledge and belief.

| Date | Signature of Application |
|------|---|
| | Marina D. West, General Manager Bighorn Desert View Water Agency |

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EXECUTIVE SUMMARY

Proposed Reorganization. The Bighorn Desert View Water Agency (BDVWA) proposes to annex four separate areas (one large area and three small island areas) into its existing boundary and dissolve County Service Area 70 Zone W-1, as shown in Figure 1. Annexation Area 1, the largest area at 5,624 acres, is currently being provided with water service by the County CSA 70 Zone W-1. The BDVWA currently provides water service to 17 of the 24 parcels within the island annexation areas 2, 3 and 4 through a contract with the County on behalf of CSA 70 Zone W-1.

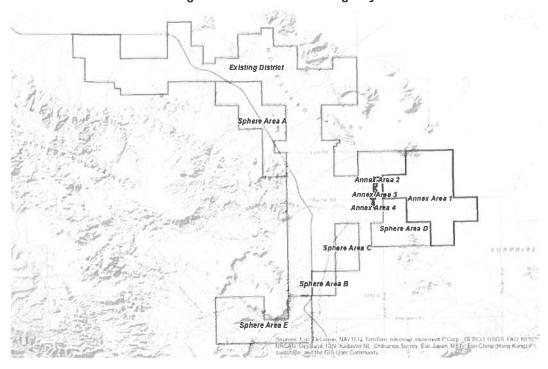
The Bighorn-Desert View Agency is a special district of the State of California which operates under the Bighorn-Desert View Water Agency Law, an Uncodified Act of the Statutes of 1969, Chapter 1175, effective August 31, 1969. The Agency Law was modernized under SB 246 (Fuller) effective January 1, 2014.

The Bighorn Desert View Water Agency is currently responsible for providing water services within its existing boundary. These services would be authorized to be extended by the Bighorn Desert View Water Agency to the four separate areas upon annexation.

The purpose of this study is to show that the proposed water services and necessary infrastructure improvements can be provided to developments within the proposed annexation areas as needed.

Existing Development. Table 1 shows total parcels and acres by land use for each annexation area. Based on 2013 data from the County of San Bernardino's Geographic Information System (GIMS), there are a total of 1,401 parcels and 5,701 acres in the four annexation areas; 1,377 parcels and 5,624 acres (over 98 percent) are located within Annexation Area 1. Most of the developed acres are for single-family residential uses, although a small amount is designated as duplex residential uses. About 965 acres in Annexation Area 1, or 17 percent of the total acres, are government lands (Bureau of Land Management). Vacant and unknown land uses comprise about 2,260 acres, or about 40 percent of the total acreage.

Figure 1 Overall Study Area Bighorn Desert View Water Agency



Sources: Stanley R. Hoffman Associates, Inc.

County of San Bernardino, Geographic Information Systems (GIMS)

Table 1
Existing Land Uses
Proposed Annexation Area
San Bernardino County

| Land Use | Parcels | Building Sq. Ft. | % of Total Sq. Ft. | Parcel Acres | % of Total Acres |
|--------------------------------------|----------------|---------------------|-----------------------|-----------------|---------------------|
| Annaughlan Anna d | | | | | |
| Annexation Area 1 Duplex Residential | 4 | 1,922 | 0.3% | 5 | 0.1% |
| Government | 147 | 1,922 | 0.5% | 965 | 16.9% |
| | 616 | 544,108 | 97.3% | | 42.0% |
| Single-Family Residential Unknown | 010 | 544,108 | | | 0.1% |
| | 640 | _ | 0.0% | 5 | |
| Vacant | 612 | 0 | 0.0% | 2,255 | 39.6% |
| Annexation Area 1 Subtotal | 1,377 | 546,030 | 97.6% | 5,624 | 98.6% |
| Annexation Area 2 | | | | | |
| Single-Family Residential | 4 | 4,060 | 0.7% | 15 | 0.3% |
| Vacant | 2 | 0 | 0.0% | 10 | 0.2% |
| Annexation Area 2 Subtotal | 6 | 4,060 | 0.7% | 10 25 | 0.4% |
| Annexation Area 3 | | | | | |
| Single-Family Residential | 11 | 7,311 | 1.3% | 28 | 0.5% |
| Vacant | | 7,511 | 0.0% | | |
| Annexation Area 3 Subtotal | <u>6</u> 17 | 7,311 | 1.3% | <u>22</u> 50 | 0.4% 0.9% |
| Annexation Area 3 Subtotal | " | 7,311 | 1.370 | 50 | 0.9% |
| Annexation Area 4 | | | | | |
| Single-Family Residential | 1 | 2,042 | 0.4% | 2 | 0.0% |
| Annexation Area 4 Subtotal | 1 | 2,042 | 0.4% | 2 2 | 0.0% |
| Total Annexation | 4 404 | EE0 442 | 100.0% | E 704 | 100.0% |
| I Otal Annexation | 1,401 | 559,443 | 100.076 | 5,701 | 100.078 |
| | | | | | |

Sources: Stanley R. Hoffman Associates, Inc.

Projected Recurring Fiscal Impacts. As shown in Table 2, the projected recurring fiscal impacts are positive for both the existing BDVWA properties being served and the properties within the proposed annexation areas. The recurring net operating surplus is estimated at \$172,062 with about 72 percent from properties within the existing water agency and 28 percent from the properties within the proposed annexation areas. As shown in Table 2, the estimated net surplus is about 9 percent of the total operating revenues. This assumes that the operating revenues and costs for the BDVWA and the proposed annexation areas were structured to represent approximately the same operating relationships in preparing the projection. It is also assumed that there is no significant new growth over the next five (5) years in the local area. This is based on reviewing the water connections over recent years that suggests a slowdown of new connections over this period.

Table 2
Projected Recurring Fiscal Impacts
Bighorn Desert View Water Agency

| | BDVWA Totals | W-1 Totals | TOTAL |
|--|-----------------|---------------|-------------|
| TOTAL REVENUE - OPERATING | \$1,061,952 | \$343,663 | \$1,405,615 |
| ADMINISTRATION EXPENSE | 625,160 | 162,236 | 787,396 |
| OPERATION EXPENSE | 415,730 | 219,582 | 635,312 |
| NET Operating Revenue | 21,062 | -38,155 | -17,093 |
| TOTAL REVENUE - NON-OPERATING | \$326,425 | \$189,180 | \$515,605 |
| DEBT EXPENSE | 224,300 | 102,150 | 326,450 |
| NET Non-Operating Revenue | \$102,125 | \$87,030 | \$189,155 |
| | | | |
| TOTAL FY 13/14 PROJECTED RESERVES | \$123,187 | \$48,875 | \$172,062 |
| Total Operating and Non-Operating Revenues | \$1,388,377 | \$532,843 | \$1,921,220 |
| % of Total Operating & Non-Operating Revenue | 8.9% | 9.2% | 9.0% |

Source: Bighorn Desert View Water Agency

CHAPTER 1 INTRODUCTION

1.1 Purpose of the Study

The Local Agency Formation Commission (LAFCO) for San Bernardino County requires a Plan for Service and Fiscal Impact Analysis be prepared and certified when the jurisdiction is affected by a proposed change in boundaries, formation, or change of organization. The Bighorn Desert View Water Agency (BDVWA) proposes to annex four areas into its existing boundary and dissolve CSA 70 Zone W-1, as shown in Figure 1-1. Annexation Area 1, the largest area at 5,624 acres, is currently being provided with water service by the County CSA 70 Zone W-1. The BDVWA also provides domestic water service to 17 of the 24 parcels within the island annexation areas 2, 3 and 4 by contract.

The BDVWA is currently responsible primarily for providing water services within its existing boundary. The County of San Bernardino provides other services, such as general government, selected countywide services, sheriff patrol, and land management and development services. In addition, various County special districts provide fire and emergency services, transportation and roads, libraries, flood control and school districts. These services provided by the County of San Bernardino and selected special districts are not proposed to change.

The purpose of this study is to show that the selected infrastructure improvements and services can be provided to developments within the annexation areas that meet the appropriate service criteria. Per the LAFCO August 2012 *Policy and Procedure* Manual, the Plan for Service must include the following components:

- a. A description of the level and range of each service to be provided to the affected territory.
- b. An indication of when those services can feasibly be extended to the affected territory.
- c. An identification of any improvement or upgrading of structures, roads, water or sewer facilities, other infrastructure, or other conditions the affected agency would impose upon the affected territory.
- d. The Plan shall include a Fiscal Impact Analysis which shows the estimated cost of extending the service and a description of how the service or required improvements will be financed. The Fiscal Impact Analysis shall provide, at a minimum, a five (5)-year projection of revenues and expenditures. A narrative discussion of the sufficiency of revenues for anticipated service extensions and operations is required.
- e. An indication of whether the affected territory is, or will be, proposed for inclusion within an existing or proposed improvement zone/district, redevelopment area, assessment district, or community facilities district.

f. If retail water service is to be provided through this change of organization, provide a description of the timely availability of water for projected needs within the area based upon the factors identified in Government Code Ch3 65352.5.

1.2 Rationale for the Proposed Annexation Areas

Background. The Board of Directors first indicated a formal interest in reorganization (i.e. annexation) with County Service Area 70/Zone W-1 Landers/Goat Mountain (W1) operated by the County Special Districts Department (SDD) at a formal Goal Setting Workshop held February 10, 2012. By mid-2012, at the conclusion of its Service Review and Sphere of Influence Update mandated by State law, the Local Agency Formation Commission (LAFCO) had expanded the Sphere of Influence (SOI) of BDVWA to include the W1 service area. About the same time, staff received a series of questions from a W1 customer regarding operations and maintenance of BDVWA and associated costs. By July 2012, W1 had raised water rates and the cost between the two entities began to deviate.

Not long after the W1 rate increase was approved, a "citizen's task force" of approximately ten (10) W1 customers assembled to begin more serious inquiries about an annexation into BDVWA. Staff advised that in order for the BDVWA Board of Directors to proceed they would need some sort of assurance that there was widespread support for the proposed reorganization. At the Board of Directors Special Meeting of November 19, 2013 the "citizen's task force" submitted approximately 70 new signatures specifically in favor of the proposed reorganization. Following discussion, the Board voted 5/0 in favor of staff providing more information regarding procedures and costs to pursue annexation of W1 into BDVWA). The Board requested this information be presented at the January 28, 2014 meeting of the full board. As of this application, more than a hundred citizen petitions in favor of the annexation have been received.

Rationale. The proposed reorganization (annexation into BDVWA, formation of Improvement District and dissolution of W-1) would allow the BDVWA to take over the responsibility of providing water services in the County's CSA 70 Zone W-1 water service area, labeled as Annexation Area 1, 2, 3, and 4 in Figure 1-1. These changes would not impact the BDVWA's existing sphere of influence (SOI) boundary; all four areas are currently located within the SOI. The three island areas – Areas 2, 3, and 4– total 79 acres and are island areas surrounded by existing BDVWA boundaries. Seventeen (17) of the 24 properties in these three (3) islands currently receive water services from BDVWA including the US Postal Office, Landers, CA. Figure 1-2 presents a sub-regional map that shows the four (4) annexation areas in more detail; and Figure 1-3 illustrates the various island parcels based on the 2014 County Assessor parcel

file and the 17 parcels out of total 24 parcels that are currently receiving water service from the BDVWA. Those parcels that are the real property of CSA 70 Zone W-1 would be transferred to the BDVWA as a part of the annexation proceedings.

The reorganization of these four areas is strongly supported by current residents, who favor the local services and lower rates already provided to their neighboring areas by the BDVWA. The major reasons for the dissolution of CSA 70 Zone W-1 and annexation into BDVWA include:

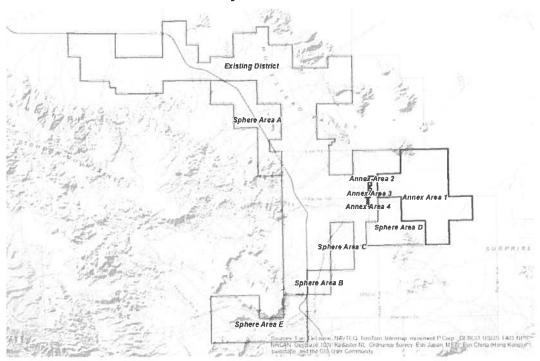
- More transparency and local control over their water service
- More timely staff response to periodic problems or issues that may arise
- Lower and more stable water rates based on the BVDWA history of water service to its customers since 1990
- Local control of groundwater supplies
- Improved system reliability
- Consolidation of assets (e.g., equipment, property, cash)
- Increasing the number of service connections (spreading overhead across a broader customer base)
- Potential increase in system income
- Improved credit status

Appendix A presents resolutions of support from the Morongo Basin Municipal Advisory Council (3rd District Supervisor James Ramos) and the Landers Community Association.

1.3 Organization of the Report

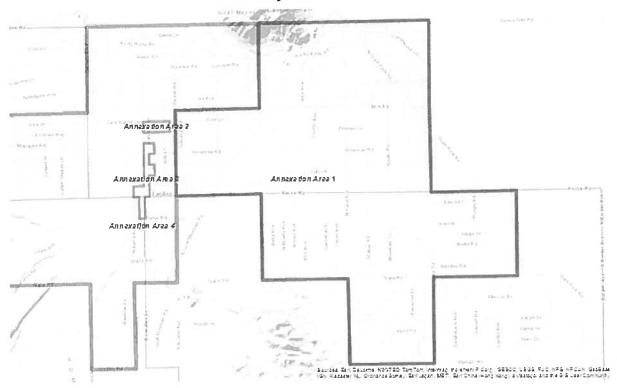
Chapter 1 explains the purpose of the study and the rationale for annexation of the proposed areas into the BDVWA and dissolution of CSA 70 Zone W-1. Chapter 2 provides a description of the existing residential and non-residential development within the area and the growth potential in the annexation area over a projected five-year period. Chapter 3 describes the water services provided both "before" and "after" the proposed annexation. Chapter 4 presents the fiscal impact analysis of the new services for the annexation areas. The report concludes with supporting appendices and a list of the project references used in the preparation of this report.

Figure 1-1 Overall Study Area County of San Bernardino



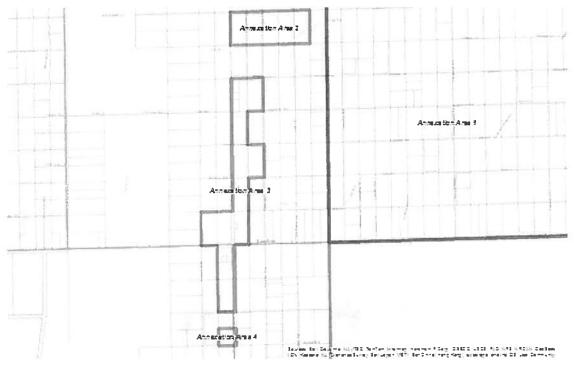
Sources: Stanley R. Hoffman Associates, Inc.
County of San Bernardino, Geographic Information Systems (GIMS)

Figure 1-2
Bighorn Desert View Water Agency Proposed Annexation Areas
County of San Bernardino



Sources: Stanley R. Hoffman Associates, Inc.

Figure 1-3
Bighorn Desert View Water Agency Proposed Annexation Areas: Islands
County of San Bernardino



Sources: Stanley R. Hoffman Associates, Inc.

CHAPTER 2 PROJECT DESCRIPTION

2.1 Existing Development

Table 2-1 shows existing land uses for the proposed annexation areas, based on information from the County of San Bernardino's Geographic Information Systems (GIMS) file. Annexation Area 1 is the largest with approximately 5,624 parcel acres, forming 98.6 percent of the total proposed annexation areas. Single-family residential uses within Annexation Area 1 comprise about 2,394 parcel acres, or 39.6 percent, of the total parcel acres in the proposed annexation area. Government land (965 acres) - which is mostly vacant and under the jurisdiction of the Bureau of Land Management -- forms about 16.9 percent of the total parcel acres in the proposed annexation. There is a category of "unknown" land uses, which represent parcels that were not coded with land uses in GIMS. Annexation Areas 2, 3 and 4 include 24 parcels and 77 parcel acres. These annexation areas primarily include single-family residential land uses and vacant parcels, as shown in Table 2-1. There is a total of about 559,443 building square feet for all of the annexation areas, with single-family residential in Annexation Area 1 forming about 97.3 percent of the total building square feet.

Table 2-1
Existing Land Uses
Proposed Annexation Areas
San Bernardino County

| Land Use | Parcels | Building Sq. Ft. | % of Total Sq. Ft. | Parcel Acres | % of Total Acres |
|----------------------------|------------|---------------------|-----------------------|-----------------|---------------------|
| Annexation Area 1 | | | | | |
| Duplex Residential | 1 | 1,922 | 0.3% | 5 | 0.1% |
| Government | 147 | 0 | 0.0% | 965 | 16.9% |
| Single-Family Residential | 616 | 544,108 | 97.3% | 2,394 | 42.0% |
| Unknown | = 1 | 0 | 0.0% | 5 | 0.1% |
| Vacant | <u>612</u> | <u>0</u> | 0.0% | <u>2,255</u> | <u>39.6%</u> |
| Annexation Area 1 Subtotal | 1,377 | 546,030 | 97.6% | 5,624 | 98.6% |
| Annexation Area 2 | · | | | | |
| Single-Family Residential | 4 | 4,060 | 0.7% | 15 | 0.3% |
| Vacant | 2 | <u>0</u> | 0.0% | <u>10</u> | 0.2% |
| Annexation Area 2 Subtotal | 6 | 4,060 | 0.7% | 25 | 0.4% |
| Annexation Area 3 | | | | | |
| Single-Family Residential | 11 | 7,311 | 1.3% | 28 | 0.5% |
| Vacant | <u>6</u> | <u>0</u> | 0.0% | <u>22</u> | 0.4% |
| Annexation Area 3 Subtotal | 17 | 7,311 | 1.3% | 50 | 0.9% |
| Annexation Area 4 | | | | | |
| Single-Family Residential | 1 | 2,042 | 0.4% | <u>2</u> | 0.0% |
| Annexation Area 4 Subtotal | 1 | 2,042 | 0.4% | 2 | 0.0% |
| Total Annexation | 1,401 | 559,443 | 100.0% | 5,701 | 100.0% |
| | | 1 | | | |

Sources: Stanley R. Hoffman Associates, Inc.

2.2 General Plan Land Uses

Table 2-2 presents General Plan land uses for the proposed annexation areas. Annexation Area 1 shows about 46.3 percent of total land use as Rural Living (minimum lot size of 2.5 acres) and 52.4 percent as Rural Living 5 (minimum lot size of 5 acres). The remaining 1.3 percent is formed by Rural Living and Commercial planned land uses in Annexation Areas 2, 3, and 4.

Table 2-2 General Plan Land Uses Proposed Annexation Areas San Bernardino County

| Land Use | Parcels | Parcel Acres | % of Total Acres |
|--|--------------|------------------------|---------------------|
| Annexation Area 1 Rural Living Rural Living 5 Annexation Area 1 Subtotal | 732 | 2,639 | 46.3% |
| | <u>645</u> | <u>2,985</u> | <u>52.4%</u> |
| | 1,377 | 5,624 | 98.6% |
| Annexation Area 2 Rural Living Annexation Area 2 Subtotal | 6 6 | <u>25</u> 25 | 0.4% 0.4% |
| Annexation Area 3 Rural Living Commercial Annexation Area 3 Subtotal | 6 | 14 | 0.2% |
| | <u>11</u> | <u>36</u> | <u>0.6%</u> |
| | 17 | 50 | 0.9% |
| Annexation Area 4 Rural Living Annexation Area 4 Subtotal Total Annexation | 1 | 2 | 0.0% |
| | 1 | 2 | 0.0% |
| | 1,401 | 5,701 | 100.0% |

Sources: Stanley R. Hoffman Associates, Inc.

2.3 Projected Five-Year Growth

Population and Households. Table 2-3 shows population and households for 2010, according to the BDVWA and the Census. Data from the 2010 Census showed higher estimates for population and households, resulting in persons per household ratio of 2.16, versus the BDVWA's ratio of 2.13.

Table 2-4 shows active service connections, occupancy multiplier, and occupancy modifier, persons per household and estimated population. The BDVWA's estimates for fiscal year 2010 to 2011 were calibrated according to the U.S. Census, yielding an estimated population of 3,042 within the Agency's service area boundary.

Table 2-3
Population and Households: 2010
Bighorn Desert View Water Agency

| | Population | Households | Persons per Household |
|--------------------|------------|------------|--------------------------|
| BDVWA FY 2010-2011 | 2,572 | 1,207 | 2.13 |
| Census 2010 | 3,042 | 1,409 | 2.16 |

Sources: Stanley R. Hoffman Associates, Inc.
Bighorn Desert View Water Agency (BDVWA)
U.S. Census Bureau, 2010

Table 2-4
Estimated Population: 2010
Bighorn Desert View Water Agency

| | Active Service Connection | Occupancy Multiplier | Occupancy Modifier | Persons per Household | Estimated Population |
|---|---------------------------------|-------------------------|-----------------------|--------------------------|----------------------|
| FY 2010-2011 ¹ | 1,593 | 75.8% | 1,207 | 2.13 | 2,572 |
| Calibration According to U.S. Census ² | 1,593 | 88.5% | 1,409 | 2.16 | 3,042 |

Estimated population was calculated by BDVWA staff using the number of active service connections on January 1 (prior to FY start July 1), multiplied by 75.8 percent, multiplied by the number of persons per household.

2. Estimated population was reported by the U.S. Census Bureau in 2010.

Sources: Stanley R. Hoffman Associates, Inc.
Bighorn Desert View Water Agency (BDVWA)
U.S. Census Bureau, 2010

Table 2-5 shows the number of census blocks, total population, housing units, and households for the annexation areas, district sphere, and existing water district. With total population estimated at 3,042 in the existing district and 820 population in the annexation areas, this would result in a 27.0 percent increase in population for the BDVWA upon annexation. Housing units and households would increase by about 26.2 percent upon annexation within the overall Bighorn-Desert View Water Agency. As shown in Table 2-5, Area 1 contains an estimated 97.3 percent of the total population and 96.2 percent of the total households in the four annexation areas.

Table 2-5
Study Area Demographics: 2010
San Bernardino County

| Study Area | Census Blocks | Total Population | Housing Units | Households |
|-----------------------------|------------------|---------------------|------------------|------------|
| Annexation Area 1 | 197 | 798 | 645 | 355 |
| Annexation Area 2 | 1 | 6 | 3 | 3 |
| Annexation Area 3 | 7 | 8 | 7 | 7 |
| Annexation Area 4 | <u>1</u> | <u>8</u> | <u>4</u> | <u>4</u> |
| Annexation Subtotal | 206 | 820 | 659 | 369 |
| District Sphere Area A | 33 | 3 | 2 | 2 |
| District Sphere Area B | 1 | 0 | 0 | 0 |
| District Sphere Area C | 8 | 25 | 11 | 11 |
| District Sphere Area D | 10 | 2 | 2 | 1 |
| District Sphere Area E | <u>22</u> | <u>61</u> | <u>52</u> | <u>36</u> |
| District Sphere Subtotal | 74 | 91 | 67 | 50 |
| Existing District | 728 | 3,042 | 2,517 | 1,409 |
| Total District | 728 | 3,042 | 2,517 | 1,409 |
| Total Annexation | 206 | 820 | 659 | 369 |
| % Increase after Annexation | 28.3% | 27.0% | 26.2% | 26.2% |

Sources: Stanley R. Hoffman Associates, Inc.

County of San Bernardino, Geographic Information Systems (GIMS)

U.S. Census Bureau, 2010

Table 2-6 shows active water service connections for fiscal years 1990 through 2014. From 1990 to 2014, 162 new service connections were added at an average of 6.75 connections per year. From 2000 to 2014, 119 service connections were added at an average of 8.5 connections per year. Over the past five years, from 2008 to 2014, only 5 total service connections were recorded, which is less than 1 service connection per year.

Table 2-6
Active Water Service Connections: FY 1990 to 2014
Bighorn Desert View Water Agency

| Fisca | l Year | Active Service Connections | % Annual Change |
|-------|--------|-------------------------------|--------------------|
| 1990 | 1991 | 1,435 | n/a |
| 1991 | 1992 | 1,595 | 11.1% |
| 1992 | 1993 | 1,634 | 2.4% |
| 1993 | 1994 | 1,643 | 0.6% |
| 1994 | 1995 | 1,651 | 0.5% |
| 1995 | 1996 | 1,578 | -4.4% |
| 1996 | 1997 | 1,563 | -1.0% |
| 1997 | 1998 | 1,541 | -1.4% |
| 1998 | 1999 | 1,543 | 0.1% |
| 1999 | 2000 | 1,507 | -2.3% |
| 2000 | 2001 | 1,478 | -1.9% |
| 2001 | 2002 | 1,505 | 1.8% |
| 2002 | 2003 | 1,531 | 1.7% |
| 2003 | 2004 | 1,514 | -1.1% |
| 2004 | 2005 | 1,525 | 0.7% |
| 2005 | 2006 | 1,565 | 2.6% |
| 2006 | 2007 | 1,597 | 2.0% |
| 2007 | 2008 | 1,620 | 1.4% |
| 2008 | 2009 | 1,592 | -1.7% |
| 2009 | 2010 | 1,592 | 0.0% |
| 2010 | 2011 | 1,593 | 0.1% |
| 2011 | 2012 | 1,594 | 0.1% |
| 2012 | 2013 | 1,595 | 0.1% |
| 2013 | 2014 | 1,597 | 0.1% |
| 2014 | 2015 | 1,597 | 0.0% |
| | | | |

Sources: Stanley R. Hoffman Associates, Inc.
Bighorn Desert View Water Agency

2.4 Assessed Valuation

Table 2-7 shows assessed valuation (the sum of land values and improvement values) by annexation area. As the largest annexation area, Area 1 totals about \$35.6 million. The three islands are valued at about \$1.0 million, bringing the assessed valuation for all four annexation areas to about \$36.5 million.

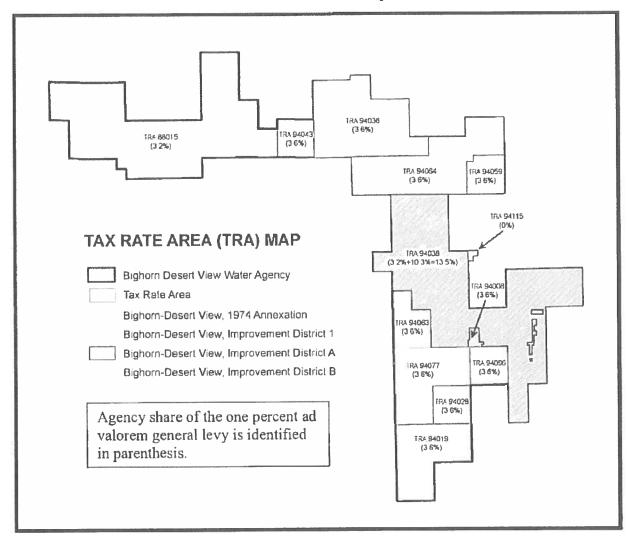
Figure 2-1 presents a map of the tax rate areas (TRAs) that within BDVWA's existing boundary. As shown in Table 2-8, the Annexation Areas 1 to 4 are within TRA 94027, 94029, and 94058, and are currently allocated about 6.08 percent of the 1.0 percent property tax; this property tax allocation would transfer to the BDVWA upon annexation. Based on the existing valuation, this would yield estimated property taxes of about \$22,180 being transferred to the BDVWA upon annexation, as shown in Table 2-9. Additionally, as shown in Table B-1, other revenues would be transferred upon annexation, such as Standby income from per acre charges estimated at \$74,000 for non-serviced parcels, and Debt Service revenues estimated at \$93,000 for voter approved ad valorem property tax allocations.

Table 2-7
Assessed Valuation: 2013
San Bernardino County
(In Constant 2013 Dollars)

| Study Area | | Land Value | Improvement Value | Total |
|--|-------|---|--|--|
| Annexation Area 1 Annexation Area 2 Annexation Area 3 Annexation Area 4 | Total | \$13,965,850 \$110,251 \$176,622 <u>\$25,000</u> \$14,277,723 | \$21,602,520 \$242,372 \$271,874 <u>\$85,000</u> \$22,201,766 | \$35,568,370 \$352,623 \$448,496 <u>\$110,000</u> \$36,479,489 |

Sources: Stanley R. Hoffman Associates, Inc.

Figure 2-1
Tax Rate Area (TRA) Map for BDVWA
San Bernardino County



Source: Homestead Valley Community

Table 2-8 Tax Rate Area (TRA) Allocations: 2013 TRA 94027, 94029, and 94058 San Bernardino County

| Agency | | TRA 94027 | TRA 94029 | TRA 94058 |
|-----------|---|------------|------------|------------|
| Code | Agency | Allocation | Allocation | Allocation |
| | | | | |
| AB01 GA01 | San Bernardino County General Fund | 0.15376199 | 0.15386347 | 0.15386541 |
| AB02 GA01 | Educational Revenue Augmentation Fund (ERAF) | 0.23284054 | 0.23299371 | 0.23299741 |
| BF06 GA01 | Flood Control, Zone 6 | 0.01213767 | 0.01213105 | 0.01212812 |
| BF08 GA01 | Flood Control District, Administration, Zones 3-6 | 0.00092951 | 0.00093017 | 0.00092962 |
| BL01 GA01 | San Bernardino County Free Library | 0.01491180 | 0.01489967 | 0.01489676 |
| BS01 GA01 | County Superintendent of Schools, Countywide | 0.00527623 | 0.00527968 | 0.00527959 |
| BS01 GA02 | County Superintendent, ROP | 0.00090609 | 0.00090518 | 0.00090483 |
| BS01 GA03 | County Superintendent, Physically Handicapped | 0.00207879 | 0.00207682 | 0.00207648 |
| BS01 GA04 | County Superintendent, Mentally Retarded | 0.00166808 | 0.00166756 | 0.00166679 |
| BS01 GA05 | County Superintendent, Development Center | 0.00054401 | 0.00054444 | 0.00054472 |
| SC18 GA01 | Copper Mountain Community College District | 0.05740807 | 0.05737545 | 0.05736181 |
| SU36 GA01 | Morango Unified School District | 0.27899541 | 0.27883360 | 0.27876539 |
| UD50 GA01 | CSA 70 | 0.00000000 | 0.00000000 | 0.00000000 |
| UD82 GA01 | CSA 70, Zone W-1 Big Hom 1 | 0.06080006 | 0.06076608 | 0.06075150 |
| UF01 GA04 | San Bernardino County Fire Protection District, South Desert Service Area | 0.12513083 | 0.12506096 | 0.12502968 |
| UF01 GA05 | San Bernardino County Fire Protection District, Administration | 0.02763483 | 0.02762165 | 0.02761538 |
| WH02 GA01 | Hi-Desert Memorial Hospital | 0.01932517 | 0.01931421 | 0.01930935 |
| WR03 GL01 | Mojave Desert Resource Conservation District | 0.00016393 | 0.00021389 | 0.00039403 |
| WY20 GI01 | Mojave Water Agency | 0.00548699 | 0.00552241 | 0.00548313 |
| | | | | |
| | Total | 1.00000000 | 1.00000000 | 1.00000000 |
| | | | | |

^{1.} Upon annexation, this property tax rate would transfer to the Bighom Desert View Water Agency.

Sources: Stanley R. Hoffman Associates, Inc.

San Bernardino County Auditor-Controller, Property Tax Division, Report PI739DYL, Allocation Percentage Calculation, Tax Roll 2013 San Bernardino County Auditor-Controller, Property Tax Division, Report PI120, Master Agency List, November 12, 2013

Table 2-9
Estimation of Property Taxes to be transferred to BDVWA upon Annexation
San Bernardino County

| Calculation | Description | | |
|---|---|--|--|
| \$36,479,489 | Assessed Valuation | | |
| | Basic Property Tax Rate Basic 1% Property Tax Amount | | |
| 0.0070 | CSA 70 Zone W-1's Share Estimated Property Taxes upon Annexation | | |
| Source: Stanley R. Hoffman Associates, Inc. | | | |

2.5 Summary of Assets of CSA 70/W-1

According to the FY 2013 financial audit, W1 has physical assets totaling \$2,472,825 minus accumulated depreciation. Most of the asset value is tied to "improvements to land" which is presumed to represent the "water system". The "water system" would include distribution mainlines, water tanks, wells, booster stations, pressure reducing stations and all the appurtenances to them such as fire hydrants, pumps and valves. Other asset categories outlined in the audit are: land (\$3,500), structures and improvements (\$109,058), vehicles (\$82,936) and construction in progress (\$439).

It appears that since June 30, 2008 only one capital asset has been acquired by W1, a vehicle. The asset was added during fiscal year 2010-11.

According to the FY 2013 financial audit, W1 has cash and cash equivalents totaling \$1,278,068. Other assets which belong to W1 include but are not limited to:

- Ames/Reche Groundwater Rights: On March 13, 2012 the County of San Bernardino Board of Supervisors executed, on behalf of CSA 70/Zone W-1, the *Ames/Reche Groundwater Storage and Recovery Program and Management Agreement* as well as a Monitoring Program Plan. The Agreement recognizes the production rights of the W-1 water system and provides a regional groundwater spreading grounds facility for the storage of State Water Project (SWP) deliveries. The specific terms of SWP deliveries and rights are outlined in the 1991 *Agreement for Construction, Operation and Financing of the Morongo Basin Pipeline* and associated amendments. BDVWA believes that this issue needs to be addressed as part of the dissolution/annexation proceedings and once finalized should be filed with the Court to supplement the Judgment now being processed on behalf of the parties.
- Morongo Basin Pipeline Rights: CSA 70/Zone W-1 is a party to the 1991 Agreement for Construction, Operation and Financing of the Morongo Basin Pipeline and associated amendments. Currently, W-1 has a 1% share in the MBP allocations and capacity rights. W-1 has an annual debt obligation to Mojave Water Agency of approximately \$8,100. BDVWA believes that the rights and obligations under the Agreement would transfer to BDVWA upon completion of the dissolution/annexation. LAFCO will have to review the contract obligations and debts during the process and BDVWA suggests that MWA be provided with appropriate notice as outlined in Section 18, paragraph (a), subparagraph (2) although LAFCO may be specifically exempt from such notices.
- Morongo Basin Pipeline Refund: Mojave Water Agency reports that a refund of approximately \$25,000 is owed to Zone W-1 and Zone W-4. These monies were collected based on the allocation percentages outlined in the 1991 MBP Agreement so in theory at least 4/5th of the amount is owed to W-1. This amount might be more considering that W-4 relinquished 100% of its pipeline allocations and debt service back

- to MWA. In either event, as of April 10, 2014, MWA had not yet dispersed the funds and BDVWA believes it needs to be identified as an asset of W-1 which is still currently an outstanding "receivable" and the exact amount owed to W-1 must be reconciled as part of the dissolution/annexation proceedings.
- On November 19, 2013 the County of San Bernardino Board of Supervisors authorized the transfer of funds (\$2,300,000) from an "Augmentation Reserve Fund" to a CSA 70 "Operating Fund" for the specific purpose of purchasing water rights to be leased on an annual basis to those systems needing such rights. Since the Augmentation Reserve Fund could include funding from W-1 then any water rights purchased would be transferred to BDVWA and the exact amount must be reconciled as part of the dissolution/annexation proceedings.

The list of assets may not be complete and may be amended to include anything that LAFCO determines in the future may be the property of W1.

2.6 Plan for Transition to a New Water Service Provider

BDVWA understands that a successful transition to a new service provider can be confusing and frustrating for the customer. Therefore, BDVWA has attempted to describe the various aspects of the transition and how they will be fulfilled. The outline of transition tasks is solely based on the assumption that change of ownership will occur on January 1, 2015.

Administration

- The Bighorn-Desert View Water Agency is a special district of the state of California which operates under the Bighorn-Desert View Water Agency Law an Uncodified Act of the Statutes of 1969, Chapter 1175, effective August 31, 1969. The Agency Law was modernized under SB 246 (Fuller) effective January 1, 2014. The BDVWA is governed by a five member board elected at large which will continued to oversee the management of the annexed territory under the established governance structure.
- The BDVWA General Manager will provide day-to-day management oversight.
- Existing BDVWA employees will assume day-to-day operations and new employees will be added as necessary to accommodate the additional workload. The proposed budget contains funding for up to three full time equivalent positions for this purpose. Existing employees are also familiar with the geography of the W1 service area as well as features of system operations and physical facilities due to long-time participation in the Ames Valley Water Basin groundwater monitoring program.
- BDVWA will determine the appropriate time to advertise and recruit new employees to assist with the added workload.
- When appropriate, BDVWA will apply for change of ownership status with the CA Department of Public Health and work towards bringing the W1 water system into compliance with outstanding deficiencies summarized elsewhere in this report. The CA State Water Resources Control Board will also be contacted regarding a change in ownership with respect to the annual Notice of Groundwater Extraction.

- BDVWA would update its Emergency Response Plan to include W1.
- BDVWA would have to amend its property liability and automotive insurance to include the W1 system.
- Annually BDVWA performs a number of administrative functions related to the operation of the water system which would also apply to the W1 system. These functions would be integrated into the existing structure and include, but are not limited to the following: setting the Ad Valorem tax for the debt service; establishing the appropriation limit; adopting an annual budget; processing delinquent accounts for property tax lien; and completing an annual audit.

Accounts Receivable (AR)

- BDVWA uses the same billing software as W1 therefore transitioning customer account information will require little effort and will include populating the accounts with the historical details such as bill and payment history, customer account comments, water usage history, field work orders, etc. The software programmers have indicated that it will take about 30 days to get the data, integrate it into the BDVWA billing system and test the system prior to a "go live" date.
- About one-half of the new customers will assigned a slightly different account number which could lead to customer frustration but the billing system can identify a customer based on name, physical address, assessor's parcel number or meter number if the exact account number is not known by the customer.
- BDVWA bills its customer's bi-monthly as does the CSA. Assuming change of ownership is on January 1, 2015 the bi-monthly bill for November and December would have been mailed by on December 31, 2014 by the CSA. While the next regular bill would be scheduled for February 27, 2015. However, BDVWA will be splitting the customer base in half to integrate these new accounts with the existing billing framework leaving one half of the customer with a new meter/billing cycle. BDVWA intends to read the customer meters within the first week of acquiring the water system to record starting usage. It is envisioned that this will be very helpful should there be issues reconciling receipts owed to W1 vs. BDVWA following transition. BDVWA will also read ½ of the meters at the end of January and those customers will be billed for one-month of service from January 1 to January 31, 2015.
- As part of the transition timetable, BDVWA staff intends to post a billboard on Reche Road providing brief updates on the annexation process. During the annexation, this billboard might indicate progress to date. At the time of change in service provider, BDVWA will post the phone number on this bulletin board for emergency and routine calls indicating the annexation has been completed.
- At the time of change in service provider, BDVWA intends to send a notification to all property owners and customers of the change in service provider and contact information as well as a "Frequently Asked Questions" (FAQ) sheet.
- Following completion of proceedings, BDVWA will need to coordinate with the County on an orderly transfer of all fixed assets including transfer of title to all real property.

- Following completion of proceedings, BDVWA will need to coordinate with the DMV on the transfer of title to all transportation equipment acquired.
- Following completion of proceedings, BDVWA will have to coordinate with the auditor/controller's and treasurer's offices for a safe and timely transfer of all accounts including but not limited to debt service, general levy, stand-by assessments, liens for delinquent water bills.
- Following completion of proceedings, a final audit of W1 will be required to determine
 additional cash receipts owed to BDVWA to complete the transfer of cash from accounts
 including but not limited to cash reserves, customer deposit monies, customer account
 credit monies, and any customer account receivables that are inadvertently mailed to the
 County office.

Accounts Payable (AP)

- Following completion of proceedings, BDVWA will have to work with the County on the orderly transfer of all vendor responsibilities such as electrical service accounts with Southern California Edison for pumping plants.
- AP staff presumes that field materials for the operation and maintenance of the W1 can
 be acquired thorough existing vendors. Therefore, AP work load won't necessarily
 increase the number of transactions, just the total amount of each transaction. BDVWA
 has its own vendor base for acquisition of field and office materials and may not continue
 with any of the same vendors the County has been utilizing.
- Coordinate with County after January 1 to pay expenses incurred before December 31.
- Coordinate the transfer of existing public works contracts, if necessary.
- Reconcile payroll up to December 31.

Operations and Maintenance

- Once the transition is complete, BDVWA field staff will begin daily oversight of the W1 water system. The daily activities include checking all pumps and reservoirs, monitoring system chlorine residuals, and collecting routine samples for laboratory analysis in accordance with an approved Sampling Plan for both bacteriological and general chemistry.
- Field staff will initially be engaged in surveying the condition of the W1 water system to determine priority for replacement/refurbishment.
- Preventative maintenance programs would be initiated for valve maintenance, flushing, fire hydrant maintenance, pressure reducing stations, pumps, wells, reservoirs, etc.
- Water meters will be read on a routine basis in accordance with the billing schedule. Water meters will undergo testing and will be replaced as needed.
- Field staff will respond to customer inquiries and requests as necessary.

CHAPTER 3 WATER SERVICES BEFORE AND AFTER ANNEXATION

3.1 Before Annexation

The BDVWA is located in the South Desert region of San Bernardino County north and east of the incorporated Town of Yucca Valley. Currently, the BDVWA provides water service to approximately 1,597 active residential customers, 400 infrequent/inactive customers, and 100 bulk-hauling customers within its forty-four (44) square-mile service area.

Figure 3-1 presents a map of Annexation Areas 1 to 4, and shows parcel boundaries and total acres for each area. CSA 70 W-1 land outlined in purple, totals about 5,858 acres. Government parcels, totaling about 966 acres and shaded gray, are owned by the Bureau of Land Management. These acreages differ slightly from the totals listed Tables 1 and Table 2-1 (Existing Land Uses), which is likely due to variance in right-of-way calculations.

Area 1.Annexation Area 1, the largest area of the proposed annexation, is San Bernardino County's CSA 70 Zone W-1 water service area. Of the 1,377 parcels in Area 1, the County provides water services to the developed parcels within its boundary.

Areas 2, 3, and 4. Areas 2, 3, and 4 are the island annexation areas within the existing BDVWA boundary. Seventeen (17) parcels out of 24 parcels that form these islands currently receive water services from the BDVWA.

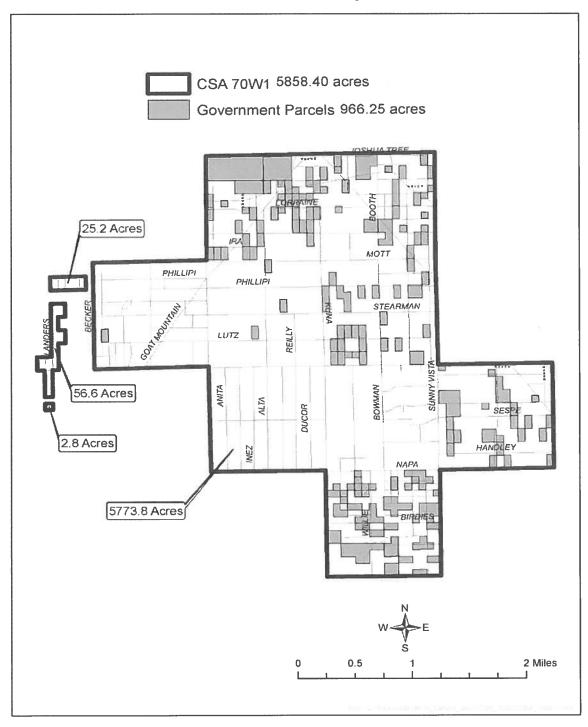
3.2 After Annexation

Upon annexation, the BDVWA would provide water services to all parcels within its boundary.

Advantages. For customers of W1 the consolidation results in a number of positive benefits to the community:

- Local Control: Citizens would enjoy a governance structure comprised of elected officials that reside within the boundaries of the new entity. BDVWA Board meetings are held locally within the community. Board agendas focus solely on the provision of water service within the boundaries of its service area.
- More Oversight: Citizens will have direct access to the governance of BDVWA operations via access to agendas, meetings, detailed budgets and detailed audits. They have the ability to keep a closer watch on expenditures and activities of the Board of Directors. They do not have this transparency with the Special Districts Department simply due to its size and governance structure beneath the County Board of Supervisors.

Figure 3-1
Government Parcels within Annexation Area
San Bernardino County



- Local Access: The business office for BDVWA is located within the community making it more accessible for customers to pay their bill, ask questions, and execute public information requests.
- Operational Efficiencies: Following consolidation, BDVWA staff will be 100 percent dedicated to servicing the territory of BDVWA. Equipment and resources will not be "shared", pooled or re-directed to other zones across the county.
- Emergency Response: BDVWA is active in all levels of emergency response planning within the Morongo Basin including partnerships with associated water agencies, participation with local associations' emergency committees, federal NIMS compliance and formalized mutual aid MOU's with CalWarn and the Emergency Response Network of the Inland Empire (ERNIE).
- With operational efficiencies comes cost savings for all customers through the concept of "economies of scale". In this case, the cost advantages are gained by increasing the number of customers contributing to operations and maintenance while maintaining other overhead costs. For instance, rather than two governing boards, there will be only one. Rather than two separate transactions to a vendor for the same item, such as fuel or field materials, there will still be one transaction just of a larger total sum. Overhead is another area where cost savings will be achieved as insurance, electricity/propane for buildings, and legal fees are not necessarily increasing but are being spread across a broader customer base.
- Cost Savings: It is proposed that rates and charges for W1 customers be adjusted to the current BDVWA rates. This is an immediate savings of 6 percent (3/4-in meter) to 44 percent (1-in meter) on the Basic Service Charge and 37 percent (tier 1) to 52 percent (tier 3) on the water consumption charge.
- Transaction Time: The agency would be significantly smaller than the whole of the Special Districts Department which should result in increased response time as the phone and transaction traffic should be decreased.

For BDVWA customers, the benefits of a consolidations are as follows:

- Operational Efficiencies: The consolidation will require the addition of some staff which will result in more flexibility for the whole Agency in allocating resources day-to-day especially during emergencies.
- Cost Savings: Overhead costs will be distributed across a larger customer base keeping rates and charges stable than without the additional customer base.
- Stability/Unification: Enlarging the territory of the Agency may fend-off a takeover from a larger water agency. The communities of Landers, Flamingo Heights and Johnson Valley would be unified under BDVWA.

- No pension liability for existing SDD employees. SDD reports that W1 has zero employees. W1 is simply charged a fee for the labor resources allocated to it on a day-to-day basis.
- **Disadvantages.** The California Rural Water Association does not identify any disadvantages of consolidation, but BDVWA recognizes that for W1 customers, the disadvantages of the proposed reorganization could be:
- Change in service provider usually means changes in procedure and communications and for a short period of time may cause confusion and frustration.
- It is possible that some customers of W1 would not approve of a consolidation. If the consolidation is successful then these customers may have negative feelings towards it.

For BDVWA customers, the disadvantages of a consolidation are as follows:

- Response Time: A larger agency may take more time to respond to customer inquiries as phone and transaction traffic will increase.
- Failure to succeed: Process could fail by a majority vote of the LAFCO Commission or by a 50 percent+1 protest vote of the registered voters OR property owners. This would have a financial ramification for BDVWA as the cost to attempt annexation is currently estimated at \$60,000.

3.3 Other System Considerations

Transfer and Disposition of W1 Assets and Liabilities. By statute, all assets and liabilities of consolidating organizations accrue to the new entity. Thus BDVWA will receive title to all assets of W1 and will become responsible for subsequent capital improvements required to maintain water supply for ratepayers within W1. At this time, staff does not know the exact value of all assets that will transfer to BDVWA aside from the physical water system, and therefore has made some assumptions regarding routine maintenance, facility reimbursement, and capital equipment needs. BDVWA has retained Mr. Phillip H. Waller, CPA of Rogers, Anderson, Malody & Scott, LLP, to assist with this process. All cash transferred from W1 to BDVWA will be allocated into the existing reserve account structure according to the adopted BDVWA Financial Reserve Policy.

Water Rights. On March 13, 2012, W1 executed and became party to the Ames/Reche Groundwater Storage and Recovery Program and Management Agreement and by this agreement has an annual groundwater production allocation of 267 acre feet. A formal judgment is pending at this time. Due to conservation efforts within the W1 service area, W1 would need to increase demand by approximately 125 acre feet (nearly double) before importation of State Water

Project water would be mandated. This allows sufficient time for growth and rate adjustments to accommodate the added cost of imported water supplies. These production rights would be transferred to BDVWA upon completion of the dissolution and annexation proceedings.

W1 has a 1 percent share of the capacity in the Morongo Basin Pipeline. This share would transfer to BDVWA upon completion of the dissolution and annexation proceedings. BDVWA would become responsible for the annual debt service to MWA. The debt service of \$8,100 has been included in the expense budget.

Foreseeable Capital Equipment. At this time staff assumes that W1 does not own any equipment. Of course, assets will be determined at some point in the process. Therefore, staff expects equipment requirements to include, but not necessarily limited to the following:

- One new vehicle for each Distribution System Operator hired.
- Tools to equip each new Distribution System Operator for daily work.
- One new backhoe.

Based on the analysis that W1 would join BDVWA with a reserve account of approximately \$1.2 million then W1 would be able to provide the resources to acquire this equipment on behalf of the acquired system.

Emergency Response. Emergency response procedures for W1 will be integrated into BDVWA's existing Emergency Response and Emergency Chlorination Plans. BDVWA is a member of both Cal WARN and the Emergency Response Network of the Inland Empire (ERNIE). BDVWA is in compliance with the National Incident Management System (NIMS) and staff has been trained in compliance with both NIMS and the Standardized Incident Management System (SIMS). BDVWA has been awarded a Hazard Mitigation Planning Grant and will spearhead a regional stakeholder group to prepare this plan. BDVWA is working with Hi Desert Water District to re-activate an emergency tie-in between their water systems. W1 has a fixed emergency generator at its Landers facility.

System Operations. Staff proposes that the W1 water system be operated, initially, as a standalone water system until such time as BDVWA becomes proficient in its overall operation, condition and it has been brought into compliance by resolving outstanding deficiencies noted in the 2012 Department of Public Health, Facility Sanitary Survey Inspection Report. Thereafter, staff will be better able to assess the most efficient way to combine the systems, if at all. Under this scenario the DPH will require a simple "Change of Ownership Permit". BDVWA has

submitted a comprehensive project description for the engineering evaluation and construction of a system integration plan into the Mojave Water Agency Integrated Regional Water Management Plan in hopes of approval of the annexation and to gain access to available grant funding opportunities.

BDVWA has existing staff and expertise to assume operation of the W1 system. Agency employees possess distribution operator and water treatment certifications exceeding state requirements. Additional staff will need to be hired due to the increased preventative maintenance and customer service workload from the 30 percent size adjustment.

Water System General Information

- The DPH reports that AutoCAD system maps exist for the W-1 system. If this is not accurate, BDVWA retains the services of a CAD contractor who is capable of constructing such maps.
- The DPH reports that "wells, booster and storage facilities were found, in 2012, to be well maintained during the survey".

System Operation and Maintenance

Routine activities will include monitoring the operation of the water distribution system, daily inspection of pumping and storage facilities, water quality sampling, meter reading, cross connection control program, education/safety training, security, record keeping, customer service, water conservation awareness and leak response/repair.

Preventative maintenance programs include valve exercising, fire hydrant maintenance, pumps (booster and well), wells, pressure regulating stations, reservoir and other inspections, flushing and meter testing, data gathering and reporting.

All routine and preventative maintenance activities will be incorporated into existing operations. The additional work load will be handled through the addition of at least one new staff position which has been included in the proposed budget.

Funds for the preventative maintenance will come from both the annual operating budget and unrestricted reserve funds.

System Deficiencies

Staff has prepared responses to those deficiencies noted in the 2012 DPH facility inspection.

Water Quality

- Unless completed by the County Special Districts staff, BDVWA sees the need to immediately resolve all outstanding system deficiencies as defined in Dec. 2012 Dept. of Health Services Sanitary Survey of the W1 System. At a minimum this will include:
 - o Submission of Bacteriological Sampling Plan in compliance with the Groundwater Rule. Estimated staff time of less than 40 hours.
 - o Relocate wellhead sample spigots such that raw water samples are not contaminated with chlorine and thus unrepresentative of the groundwater system.
 - o Installation of two to three additional sampling stations in the W-1 distribution system to insure proper chlorine residual at the furthest reaches of the system and to monitor for coliform bacteria in accordance with Best Management Practices to insure public safety as recommended in the DPH report.
 - o Initiate an annual flushing program for the W1 system. DPH reports numerous deficiencies with water quality monitoring. Staff had already discovered errors in the preparation of the annual W1 Consumer Confidence Report (CCR). Staff concludes that verification of all water quality sampling requirements is required and that adjustments may be necessary but not difficult or time consuming.

Routine Maintenance Programs

o Initiate maintenance programs for isolation valves, air vacuum valves, fire hydrants, and residential flow meters.

Foreseeable Capital Improvements

- The BDVWA has submitted a formal project proposal list to the Mojave Water Agency as part of their Integrated Regional Water Management Plan process whereby BDVWA can be considered as part of their annual grant funding cycle. This allows BDVWA to gain access to State grant funding opportunities for small water systems/disadvantaged communities. In their proposal, BDVWA anticipated the need for the intertie between the two water systems, and capital refurbishment projects if the annexation proposal is approved.
- Pressure Reducing Stations. There are five Pressure Reducing Stations (PRV) in the W-1 system. CA DPH report (2012) states that "pressure reducing stations" were refurbished since 2002. The Special Districts Department Capital Improvement Budget identifies PRV's for overhaul, but these improvements have yet to be made. Field inspections will be necessary to determine the status of the PRV's but staff concludes that the W-1 PRV's are of similar age to BDVWA's and therefore will require overhaul on a routine interval for proper operation. The PRV stations that have not been overhauled will be placed on an overhaul schedule consistent with BDVWA's program of 1 to 2 stations per year. The cost of a PRV overhaul is approximately \$5,000 to \$10,000 per station.

- Water Meters. County Special District's CIP reports that a meter replacement program is necessary but there is no evidence that this program has been implemented. BDVWA proposes to "pull and test" program on the existing meters to determine functionality/accuracy before undertaking a mass "pull and replace" program. Staff resources have been included in the budget for this purpose.
- Reservoirs. SDD CIP reports that the reservoirs require refurbishment. Given similar age and operation of BDVWA's reservoirs and given that SDD reservoirs are galvanized. BDVWA proposes that refurbishment is not as significant as that undertaken last fiscal year by BDVWA. Furthermore, the Department of Public Health (2012) reports that the reservoir R-2 Tank A was refurbished since 2002. They report that the remaining two reservoirs do not require coatings as do the BDVWA tanks and that the exteriors are in "good condition". The only issue was excessive dust on the tank surfaces which simply requires overflow.
- Mainlines. DPH report summarizes the condition of the system as follows: "...adequate pressure is maintained throughout the distribution system. Distribution mains are 29 years old, below the typical life expectancy estimate for well-maintained mains of 35-40 years. The number of mainline leaks does not indicate the distribution system is failing." Furthermore, W1 reports an insignificant number of mainline leaks (fewer than 5 since 2005).
- Service Lines. Staff concludes that due the similar age and construction materials of the W-1 system to BDVWA's service line construction (HDPE by Orangeburg) and leak experience would not be expected to exceed our own experience. Annually BDVWA repairs and replaces service lines as a matter of routine maintenance.
- System Intertie. There is no physical intertie between the BDVWA and the W1 system. DPH recommends emergency interties between adjoining systems. Staff envisions an engineering study will be necessary to determine if there should be an emergency intertie and where it should be located or if the systems should be physically integrated for overall enhanced distribution performance of the new system. If the systems become operationally integrated then an emergency intertie is not needed. However, there would still not be an emergency intertie to BDVWA. At this time, staff is in discussions with Hi Desert Water District to reactivate the intertie that was operational in the 1990's. HDWD is taking the lead on design of this bi-directional intertie and request for funding both projects has been approved for inclusion in the 2014 Mojave Water Agency (MWA) Integrated Regional Water Management Plan (IRWMP).
- Master Planning. Should BDVWA find that the County doesn't have a current water master plan then a request for funding has been approved for inclusion in the 2014 MWA IRWMP to address it.

System Administration. W1 uses the DataStream utility billing software as does BDVWA. Inquiries with DataStream reveal that integration of W1 into an existing billing and service order system will require minimum effort. Billing, customer service, and other administrative tasks will be integrated into existing operations. The additional workload may be absorbed due to other administrative changes occurring now such as outsourced billing. Nevertheless, the proposed budget does include one full-time staff position to accommodate any unforeseen administrative workload that may transpire after the consolidation and BDVWA has a complete understanding of the resources required to provide efficient and effective service.

System Summary. All information concerning the water distribution system was gleaned from either annual reports submitted to DPH by SDD or inspection reports of the DPH. The W1 water system is classified by the DPH as a "D2" system. The BDVWA water system is also classified as a "D2" system. This classification sets the criteria for operator certification/licensing. BDVWA staff possesses all required distribution certifications and treatment certifications that meet or exceed the requirements including D5, D3, D2, and T2 classifications.

To our knowledge, the W1 water system is approximately 32 years old as is the BDVWA water system. According to the DPH reports certified SDD staff, the W1 distribution system was constructed with 6- to 12-inch asbestos cement pipe with 323 isolation valves with associated air/vac valves and dry barrel fire hydrants. There are also 5 pressure regulating stations and 12 dead-ends. The water service laterals are hi density polyethylene (HDPE - Orangeburg). W1 also reports there are 6 backflow devices in its cross connection control plan. There are three production wells, three reservoirs and one booster station. The wells were drilled in 1963, 1979, and 1996. In 2012, W1 reported a production amount of 140 acre-feet per year compared to 420 acre-feet produced by BDVWA wells. This construction and operational configuration is similar in all ways to BDVWA. According to the 2012 evaluation by DPH the W1 system has enough storage capacity and well capacity to meet maximum day demand even with its largest well out of service. It should be noted that these calculations do not take into account fire flow as reported by the DPH.

Conclusion. Based on the research completed to date, staff concludes that BDVWA can provide increased transparency, local control of governance, a cost effective solution to the citizens of W1 consistent with the surrounding community while providing operational flexibility and rate stability to its own customers.

CHAPTER 4 FISCAL IMPACT ANALYSIS FOR THE PROPOSED ANNEXATION AREA

4.1 Summary of Budget Analysis

The proposed budget demonstrates that BDVWA could operate and maintain the W1 system with as many as three new full time employees based on rates and charges consistent with BDVWA's current fee structure. The budget further demonstrates that a revenue surplus of about 9 percent would be generated annually which would be consumed for planned future capital improvements (CIP) and mid-term replacement/refurbishment (RR) needs over time.

Projected Recurring Fiscal Impacts. As shown in Table 2, the projected recurring fiscal impacts are positive for both the existing BDVWA properties being served and the properties within the proposed annexation areas. The recurring net operating surplus is estimated at \$172,062 with about 72 percent from properties within the existing water agency and 28 percent from the properties within the proposed annexation areas. As shown in Table 2, the estimated net surplus is about 9 percent of the total operating revenues. This assumes that the operating revenues and costs for the BDVWA and the proposed annexation areas were structured to represent approximately the same operating relationships in preparing the projection. It is also assumed that there is no significant new growth over the next five (5) years in the local area. This is based on reviewing the water connections over recent years that suggests a slowdown of new connections over this period.

Table 4-1 Budget Summary Bighorn Desert View Water Agency

| | BDVWA Totals | W-1 Totals | TOTAL |
|--|---------------------------------------|---------------|-------------------|
| | · · · · · · · · · · · · · · · · · · · | - V-1/4 | |
| TOTAL REVENUE - OPERATING | \$1,061,952 | \$343,663 | \$1,405,615 |
| ADMINISTRATION EXPENSE | 625,160 | 162,236 | 787,396 |
| OPERATION EXPENSE | 415,730 | 219,582 | 635,312 |
| NET Operating Revenue | 21,062 | -38,155 | -17,093 |
| TOTAL REVENUE - NON-OPERATING | \$326,425 | \$189,180 | \$515,605 |
| DEBT EXPENSE | 224,300 | 102,150 | 326,450 |
| NET Non-Operating Revenue | \$102,125 | \$87,030 | \$189,155 |
| | | | |
| TOTAL FY 13/14 PROJECTED RESERVES | \$123,187 | \$48,875 | \$172,062 |
| Total Operating and Non-Operating Revenues | \$1,388,377 | \$532,843 | \$1,921,220 |
| % of Total Operating & Non-Operating Revenue | 8.9% | 9.2% | 9.0% |

Source: Bighorn Desert View Water Agency

4.2 Budget Assumptions and Highlights

A number of assumptions were made in preparation of the financial projections, as shown in Table 4-2 and discussed below:

- According to latest report submitted to the CA Department of Public Health (DPH) by SDD, W-1 had 647 meters (460 active and 187 inactive). BDVWA has approximately 1927 meters (1561 active and 366 inactive). Therefore, the W-1 system would increase the size of BDVWA by 34 percent.
- 1% General Ad Valorem Property Tax. The budget assumes that a portion of the 1% General Ad Valorem property tax levy will be reassigned to BDVWA and therefore this revenue, estimated at \$22,180 per year, has been assumed as "non-operating". BDVWA assumes that the County Board of Supervisors will approve this reassignment so the revenue can be allocated for this purpose. The County Board of Supervisors must agendize and approve the reassignment of this share of the 1% General Ad Valorem property tax to Bighorn-Desert View Water Agency as the successor agency to CSA 70 Zone W-1 prior to the consideration of this proposal by the LAFCO Commission.
- Debt Service. The budget assumes that Bighorn-Desert View Water Agency would assume responsibility for the existing debt service, a bond sold to construct the existing W1 water system (e.g. via establishment of an Improvement District). The balance of the debt is approximately \$405,000 and the debt will be retired in 2019. The annual principal and interest is approximately \$94,000. The debt service is essentially covered by the special property tax assessments collected specifically for this purpose. BDVWA presumes that the dissolution/annexation process will reassign the property tax receipts to BDVWA so the debt can be paid using taxes allocated for that purpose.
- Stand-by Revenue. The budget assumes that the CSA 70/Zone W-1 per-parcel stand-by special property tax levied on parcels within W1 will be transferred to BDVWA. The amount is estimated as \$74,000 per year and the budget has assigned this income as "non-operating". BDVWA assumes that the dissolution/annexation process will reassign the per-parcel stand-by special property tax receipts to BDVWA so the revenue can be allocated for this purpose.
- Delinquent Water Charges. The budget assumes that BDVWA will experience a delinquency rate similar to W1 due to non-payment of routine charges and annually will assess parcels through the property tax assessment process. Therefore, the budget projected a 20% delinquency rate when revenue was calculated. BDVWA assumes that delinquent water charges and/or special property tax assessments, including past, present and future receipts, be reassigned to BDVWA as the successor entity.
- Expense Budget. A base expense budget was prepared initially assuming all line items will increase by 30 percent with other conservative yet realistic assumptions as follows:
 - Some expense line items would not result in at least a 30 percent increase in costs to BDVWA such as governing board costs, building maintenance, workman's

- compensation and some consumables. Following further scrutiny, adjustments were made to some expense budget line items.
- o Some expense line items are conservatively estimated to be greater than 30 percent such as labor with associated benefits, power, fuel, and routine maintenance supplies.
- o The expense budget conservatively assumes three full-time equivalent employees will be required to operate and manage the W1 system. The expense budget is very conservative in the cost of these employees. It assumes two field employees and one administrative employee. It further assumes these positions are paid at the top of the second tier per the BDVWA Employee Handbook Range and Step Scale. It also presumes eligibility in the BDVWA retirement program (CalPERS 3 percent at 60) and that each employee would exercise their right to the medical and dental benefits for at least three dependents.
- Revenue Budget. The revenue budget assumes that only 80 percent of the customers are
 paying the Basic Service Charge consistent with BDVWA's experience. It further
 assumes that W1 is billed for 80 percent of the groundwater extracted as reported for the
 Ames Valley Water Basin Agreement monitoring plan. These are very conservative
 assumptions and exceed BDVWA' own experience in revenue collection.
 - O Standby revenues for the W1 system were obtained from the County Tax Assessors office.
 - O Delinquent water charges are assessed annually on the tax bill. Over the past five years the lien amount for W1 has been approximately \$25,000 per County of San Bernardino Auditor/Controller tax collector. The total amount of outstanding liens is currently unknown but estimated at less than \$100,000.

Table 4-2
Agency Receivables Report for Tax Charge Year: 12 (1 of 3)
San Bernardino County

FITTS SAN BERNARDING COUNTY AUDITOR-CONTROLLER PAGE 033
PROPERTY TAX DIVISION 10/31/13
AGENCY RECEIVABLES REPORT FOR TAX CUARGE YEAR: 12

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| UNSECURED | 36.77 | COLL CHOS | .09 | 38.68 | 90,926.35 38.77 2,555.63 | COLL CHOS | .10 | 80,725,98 38.67 2,549.30 | .01 |
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Source: San Bernardino County Auditor-Controller

Table 4-2 Agency Receivables Report for Tax Charge Year: 12 (2 of 3) San Bernardino County

AGENCY RECEIVABLES REPORT FOR TAX CHARGE YEAR 12

SAN BENNARDING COUNTY AUDITOR-CONTROLLER PROPERTY TAX DIVISION P1776

PAGE 824 10/31/13 22:21-32

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| LPOR MIND YR BOOS | | | | | 1 1.77 | I. | TOTAL CHOS | , 4 | 1,54 | 1 |
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| ICH 99UE | | | | | | | | | | 1 |
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| SHOI TOTAL | | | | | | | | | | |

Source: San Bernardino County Auditor-Controller

Table 4-2 Agency Receivables Report for Tax Charge Year: 12 (3 of 3) San Bernardino County

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|--|---|--|-----------------------|----------------------------------|
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| AGENCY TOTAL 216,848 74 | 489.75 215,055.55 | | | 84.35 33.056.39 |
| | , | | AGENCY LOAN BALA | |

Source: San Bernardino County Auditor-Controller

APPENDIX A RESOLUTIONS OF SUPPORT

Figure A-1 (1 of 4) Resolution of Support Morongo Basin Municipal Advisory Council

March 18, 2014

Third District County Supervisor James C. Ramos San Bernardino County Government Center 385 N. Arrowhead Ave., Fifth Floor San Bernardino, CA 92415-0110

RE: The people of Landers request your support for our bid to break away from Special Districts Water Service

Dear Supervisor Ramos:

As your chairman for the Morongo Basin Municipal Advisory Council and I am writing on behalf of the MAC as well as the citizens of Landers to request your support for our initiative to break away from County Special Districts Water Service and become customers of our local provider, the Bighorn-Desert View Water Agency.

Enclosed please find:

- An original signed copy of the MB MAC resolution in support of the citizen initiated plan for the dissolution of County Service Area 70 Zone W-1 and the annexation to Bighorn-Desert View of all associated infrastructure and assets owned by the affected ratepayers.
- An original signed copy of a resolution in support of same from the Landers Association, along with a cover letter urging your support for the annexation.
- A packet from Bighorn-Desert View Water to me as chair of the MAC with details
 of the planned annexation including an executive summary and background
 report, a breakdown of projected annexation costs to the Water Agency, tables of
 the water rate histories from Bighorn-Desert View and CSA70W-1, and a map of
 the area of concern.
- A copy of a recent news report from the Hi-Desert Star as further evidence of the overwhelming community support for the planned annexation.

A review of these materials will leave no doubt that under this proposal the people here will finally be represented by a local provider offering transparency, local governance, access to meetings and customer service, as well as significantly lower water rates. It is for these reasons that our citizen's delegation approached Bighorn-Desert View requesting the Agency bring us into their jurisdiction.

Figure A-1 (2 of 4) Resolution of Support Morongo Basin Municipal Advisory Council

Landers Water Page 2

We spent months lobbying them. LAFCO expanded their sphere of influence to include us, and last month their board voted to come to our rescue and begin plans for a takeover. A couple dozen of us attended that meeting and with their unanimous vote, we all stood and applauded. (Rarely does one find that kind of public enthusiasm for a water board decision!)

A delegation of CSA70 W-1 customers met with LAFCO's Kathleen Rollins-McDonald in December. She answered many of our questions and was encouraging. She suggested that your blessing of this plan would mitigate our most pressing concerns. Specifically, LAFCO's 8 to 12 month review process might be shortened, and more importantly, with word from your office, we could expect cooperation from County Special Districts as opposed to foot dragging and resistance.

James, we ask for your blessing and hope you will encourage Special Districts not to resist our effort to gain control of our water service. The people of Landers are united in solid support of what is a logical, workable plan. We know that its passage will improve the lives of countless people here who could really use a break. And we are grateful for your attention to this matter.

Sincerely

Mike Lipsitz

Chair, Morongo Basin MAC Landers Honorary Mayor CSA70 W-1 Ratepayer

Figure A-1 (3 of 4) Resolution of Support Morongo Basin Municipal Advisory Council

RESOLUTION No. MB-MAC 003

A RESOLUTION OF THE BOARD OF THE MORONGO BASIN MUNICIPAL ADVISORY COUNCIL IN SUPPORT OF AN APPLICATION BY THE BOARD OF DIRECTORS OF THE BIGHORN-DESERT VIEW WATER AGENCY REQUESTING THE LOCAL AGENCY FORMATION COMMISSION TO INITIATE PROCEEDINGS FOR A REORGANIZATION TO INCLUDE ANNEXATION TO THE BIGHORN-DESERT VIEW WATER AGENCY AND DISSOLUTION OF COUNTY SERVICE AREA 70 ZONE W-1

AS MORE SPECIFICALLY DESCRIBED BELOW

WHEREAS, The Morongo Basin Municipal Advisory Council is an advisory body of local citizens appointed by the San Bernardino County Board of Supervisors with the purpose of representing the community to the Board; and,

WHEREAS, The Bighorn-Desert View Water Agency is a special district of the state of California operating under the Bighorn-Desert View Water Agency Law and formed by the consolidation of agencies authorized pursuant to former Part 9.2 (commencing with Section 33300) of Division 12 of the Water Code; and

WHEREAS, the Bighorn-Desert View Water Agency has received correspondence from over one hundred (100) citizens receiving water service from the County Special Districts County Service Area 70/ Zone W-1 (Goat Mountain/Landers) requesting that Bighorn-Desert View Water Agency provide their water service; and

WHEREAS, a Landers Community Task Force assembled to research the specific requirements of detachment from the County Special Districts County Service Area 70/ Zone W-1 (Goat Mountain/Landers) and annexation into Bighorn-Desert View Water Agency and concluded that the most streamlined process would be for Bighorn-Desert View Water Agency to initiate the application because of its own experience in operating a water system; and

WHEREAS, on January 28, 2014 the Bighorn-Desert View Water Agency Board of Directors unanimously voted to proceed with annexation of the County Special Districts County Service Area 70/ Zone W-1 (Goat Mountain/Landers) service territory; and

WHEREAS, more specifically the Board of Directors of the Bighorn-Desert View Water Agency desires to initiate proceedings pursuant to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000, commencing with Section 56000 of the California Government Code for a reorganization consisting of four (4) areas to be annexed to the Bighorn Desert View Water Agency for a total of approximately 5,858 acres, with the largest area at 5,773.8 acres, generally east of Landers Lane and intersected in an east/west direction by Reche Road. The other three (3) areas are relatively smaller and are 56.6, 25.2, and 2.8 acres, generally located south of Reche Road and along either side of Landers Lane; and,

WHEREAS, an Exhibit of the boundaries of the areas proposed to be annexed to the Bighorn Desert View Water Agency is attached hereto as Exhibit A and by this reference incorporated herein; and,

Resolution No. MB-MAC 003

Figure A-1 (4 of 4) Resolution of Support Morongo Basin Municipal Advisory Council

WHEREAS, the proposed reorganization is consistent with the negotiated and agreed upon boundaries of the Bighorn Desert View Water Agency sphere of influence; and

WHEREAS, the Bighorn Desert View Water Agency desires that the proposed reorganization be subject to the standard terms and conditions imposed by the Local Agency Formation Commission; and

WHEREAS, the Bighorn-Desert View Water Agency desires the support of the Morongo Basin Municipal Advisory Council in its role as representative body to the Board of Supervisors; and

WHEREAS, the reasons for the proposed annexation are as follows:

- a) To respond to landowner requests for local control; and
- b) To provide for increased transparency through focused governance; and
- c) To provide more cost-effective delivery of water services; and
- d) To plan responsibly for the future of the Bighorn Desert View Water Agency community

NOW THEREFORE, BE IT RESOLVED THAT THE BOARD OF THE MORONGO BASIN MUNICIPAL ADVISORY COUNCIL SUPPORTS AN APPLICATION BY THE BIGHORN-DESERT VIEW WATER AGENCY TO INITIATE PROCEEDINGS WITH THE LOCAL AREA FORMATION COMMISSION TOWARDS THE REORGANIZATION OF TERRITORY DESCRIBED AS COUNTY SERVICE AREA 70/ZONE W-1 (GOAT MOUNTAIN/LANDERS) INTO THE SERVICE AREA OF THE BIGHORN-DESERT VIEW WATER AGENCY.

PASSED AND ADOPTED by the Board of the Morongo Basin Municipal Advisory Council at a regular

meeting held on this /D day of Many 2014, by the following vote:

AYES: 8
NOES: 1

ABSTAIN:

3v:_____

ATTEST:

Dr. Max Rossi, Secretar

Page 2 of 2

Figure A-2 (1 of 2) Resolution of Support Landers Association, Inc.



March 16, 2014

Honorable James Ramos, 3rd District Supervisor 385 N. Arrowhead Ave., Fifth Floor San Bemardino, CA 92415-0110

RE: Request your support for annexation of CSA 70/ZoneW-1 (Goat Mountain/ Landers) by Bighorn-Desert View Water Agency on behalf of Landers citizens of Zone W-1

Hon. James Ramos,

I am writing as President of the Landers Association and representative of the citizens of Landers to request your support for the annexation of County Special Districts W-1 service by the Bighorn-Desert View Water Agency (BDVWA).

On October 12,, 2013 the Landers Association unanimously voted in support for this plan. A copy of that resolution is attached. There is no doubt annexation is in the best interest of the people of Landers. We hope that we can count on your formal support for the annexation.

The citizens of W-1, a disadvantaged rural community, deserve lower rates like those enjoyed by our neighbors already being served by BDVWA, greater transparency and a stronger voice in the governance of their most precious and vital resource, water.

Sincerely,

Beverly Burkitt President, Landers Association

1 attachment

Figure A-2 (2 of 2) Resolution of Support Landers Association, Inc.

Statement of Support from the Landers Association for annexation of County Special Districts Service Area 70 Zone W1 by the Bighorn-Desert View Water Agency

WHEREAS 640 water connections in the eastern part of Landers are served by County Service Area 70 Zone Will at a significantly higher rate than is enjoyed by the rest of the Landers Community, and

WHEREAS this service area was created to fill avoid when no other provider was available, and

WHEREAS that void no longer exists because Bighorn-Desert View Water Agency is ready, willing and able to provide water service to the 640 properties affected, and

WHEREAS the County Service Area 70 Zone W-1 maintains no local office, no community involvement, no lines of communication, no leak detection assistance, no transparency in their operations, no open board meetings, and no meaningful financial disclosures while Bighorn- Desert View Water Agency does offer all of the above, and

WHEREAS the County Service Area 70 Zone W-I received a 20% rate hike this year and plans a 20% rate hike next year and a 10% rate hike in 2015, while Bighorn Desert View Water Agency has no planned rate increases, and

WHEREAS the Local Agency Formation Commission has expanded the Bighorn-Desert View Water Agency's sphere of influence to include the area now served by County Special Districts

EREFORE BE IT RESOLVED that in the interest of this community's general welfare, economic stability and self-governance the Landers Association fully supports the annexation of Service Area 70 Zone W-1 by the Bighorn-Desert View Water Agency.

PASSED AND ADOPTED by the Board of the Landers Association at a regular meeting held on this 12th day of October 2013, by unanimous vote:

By Beverly Burkett President

Linda Willgus Secretary

ATTEST

APPENDIX B BUDGETARY INFORMATION

Table B-1 Revenue Summary Bighorn Desert View Water Agency

REVENUE SUMMARY

| Description OPERATING INCOME | | BDVWA Amount | W-1 Amount * | Total Amount |
|---|----------|---------------------------------------|--------------------------------|---|
| Metered Water Sales Basic Service Charge Other Operating Income Interest Income Unrestricted Grants and Funding Partners | | 445,517 576,235 37,200 3,000 | 159,063 171,600 13,000 | 604,580 747,835 50,200 3,000 |
| | Subtotal | \$1,061,952 | \$343,663 | \$1,405,615 |
| NON-OPERATING INCOME | | | | |
| BH Debt Income FMHA DA01 DV FMHA Revenue Bond (bill surcharge) General Tax Income (1%) Imp. "A" GA02 General Tax Income (1%) BM/DV GA01 Stand-By Income Debt Service W-1 Water System General Tax Income (1%) W-1 | | 175,900 48,825 51,600 50,100 | 74,000 93,000 22,180 | 175,900 48,825 51,600 50,100 74,000 93,000 22,180 |
| | Subtotal | \$326,425 | \$189,180 | \$515,605 |
| Total: Operating/Non-Operating Revenue | | \$1,388,377 | \$532,843 | \$1,921,220 |
| NON-OPERATING INCOME - New Services | | | | |
| Meter Connect Fees (SL Install Fees) Basic Facilities Charge (Buy In) | | 1,255 4,098 | 1 ,255 4,09 8 | 2,510 8,196 |
| Restricted Revenue: Capital Improvements | Subtotal | \$5,353 | \$5,353 | \$10,706 |
| Total Revenue | | \$1,393,730 | \$538,196 | \$1,931,926 |

^{*} W-1 Metered water sales based on 80% of 3-yr. average reported production (2010 to 2012 = 121.7 AF) Basic Service Charge based on 20% delinquent customers or 520 meters.

Source: BDVWA

TOTAL FY 13/14 PROJECTED

RESERVES \$123,187 \$48,875

Source: Bighorn Desert View Water Agency

\$172,062

Table B-2 Administrative Expense Bighorn Desert View Water Agency

ADMINISTRATIVE EXPENSE *

| | | 2 | 013-2014 | |
|---------|---------------------------------|-----------|-----------|-----------|
| | | BDVWA | W-1 | |
| Account | Description | Amount | Amount | Total |
| 56001 | Directors Fees | 37,000 | 3,700 | 40,700 |
| 56002 | Director Meeting Expense | | 0 | 0 |
| 56003 | Administrative Compensation | 275,000 | 45,240 | 320,240 |
| 56005 | Administrative Meeting Expenses | 0 | 1,000 | 1,000 |
| 56006 | Contractual Services- Auditor | 30,000 | 8,884 | 38,884 |
| 56007 | Contractual Services- Legal | 15,000 | 5,000 | 20,000 |
| 56008 | PERS | 47,050 | 5,600 | 52,650 |
| 56009 | Payroll Tax | 10,150 | 2,919 | 13,069 |
| 56011 | Telephone & Fax | 6,700 | 0 | 6,700 |
| 56012 | Mailing Expenses | 4,360 | 0 | 4,360 |
| 56014 | Contractual Services- Other | 18,800 | 3,500 | 22,300 |
| 56016 | Property/Liability Insurance | 26,000 | 8,048 | 34,048 |
| 56017 | Workers Comp. Insurance | 6,500 | 3,000 | 9,500 |
| 56018 | Dues & Subscriptions | 10,050 | 2,876 | 12,926 |
| 56020 | Power- Office & Yards | 5,600 | 1,556 | 7,156 |
| 56022 | Bad Debt Expense | 2,000 | 348 | 2,348 |
| 56025 | Propane | 1,800 | 0 | 1,800 |
| 56030 | Office Supplies | 6,700 | 500 | 7,200 |
| 56100 | Employee Benefits Insurance | 95,400 | 66,000 | 161,400 |
| 56110 | Employee Education | 3,000 | 945 | 3,945 |
| 56200 | Office Equipment Expense | 8,500 | 0 | 8,500 |
| 56300 | Customer Relations | 9,050 | 1,988 | 11,038 |
| 56400 | Other Administrative Expenses | 1,500 | 0 | 1,500 |
| 58100 | Elections Costs | 5,000 | 1,132 | 6,132 |
| | Total Administrative Expense | \$625,160 | \$162,236 | \$787,396 |

^{*} Administration expenses estimated from either 30% of BDVWA 3-yr average OR, applying a "Get Real Index" which increased or decreased amount accordingly

Source: Bighorn Desert View Water Agency

Table B-3 Operations Expense Bighorn Desert View Water Agency

OPERATIONS EXPENSE *

2013-2014 **BDVWA** W-1 Total Amount Account Description Amount 115,000 269,565 **Operations Compensation** 154,565 54102 2,650 757 3,407 54103 Uniforms 54105 **Auto Controls** 2,640 778 3,418 Vehicle/Tractor/Equip Expense 6,000 3,185 9,185 54106 Vehicle Expense-Fuel 24,600 6,679 31,279 54107 12,500 37,500 25,000 54109 Field Materials and Supplies 1,688 6,213 54111 Water Testing 4,525 27,500 82,500 Contractual Services- Engineering 55,000 54112 25,000 12,500 37,500 Water System Repairs 54114 54115 Building Maintenance/Repair 19,750 1,000 20,750 Ames Basin Monitoring 54117 859 2,359 54119 Communications Expense 1,500 5,000 1,636 6,636 54121 Disinfection Expense Power- Wells/Booster Pumps 32,000 95,000 63,000 54125 Other Operations Expense 15,000 3,500 18,500 54130 6,500 **Bulk Pumping Plant Expense** 6,500 55001 55002 **Bulk Operations and Maintenance** 5.000 5,000 \$415,730 \$219,582 \$635,312 **Total Operations Expense**

Source: Bighorn Desert View Water Agency

^{*} Operations expenses estimated from either 30% of BDVWA 3-yr average OR, applying a "Get Real Index" which increased or decreased amount accordingly

Table B-4 Debt Expense Bighorn Desert View Water Agency

DEBT EXPENSE

| | | BDVWA Annual | W-1 Annual | Total |
|---------|--|--------------|------------|-----------|
| Account | Description | Amount | Amount | Debt |
| 22300 | BH ID 1 Debt Principal | 81,000 | | 81,000 |
| 57000 | BH ID 1 Debt Interest Payment | 28,000 | | 28,000 |
| 21101 | DV Debt Principal | 29,000 | | 29,000 |
| 59100 | DV Debt Interest Payment | 13,000 | | 13,000 |
| 57350 | MWA Morongo Basin (ID M) Pipeline Debt | 73,300 | | 73,300 |
| | | | | - |
| | W1 Debt Service Prin/Interest | | 94,000 | 94,000 |
| | Mojave Water Agency | | 8,150 | 8,150 |
| | T 4 1 D 14 F | ¢224.200 | 6400 450 | - - |
| | Total Debt Expense | \$224,300 | \$102,150 | \$326,450 |

^{*}Assumes no debt service payments from LAIF reserves MWA Pipeline debt is paid from Operating Revenue.

Source: Bighorn Desert View Water Agency

APPENDIX C PROJECT REFERENCES

Bighorn Desert View Water Agency (760) 364-2315 Marina West, PG General Manager bdvwa2@mindspring.com

San Bernardino County LAFCO

(909) 383-9900

Kathleen Rollings-McDonald, Executive Officer kmcdonald@lafco.sbcounty.gov

Sam Martinez, Assistant Executive Officer smartinez@lafco.sbcounty.gov

Statistical Research, Inc.

Doug Mende, Director of Geographic Information Systems (GIS) (909) 335-1896 dmende@sricrm.com

SAN BERNARDINO LAFCO APPLICATION AND PRELIMINARY ENVIRONMENTAL DESCRIPTION FORM

INTRODUCTION: The questions on this form and its supplements are designed to obtain enough data about the proposed project site to allow the San Bernardino LAFCO, its staff and others to adequately assess the project. By taking the time to fully respond to the questions on the forms, you can reduce the processing time for your project. You may also include any additional information which you believe is pertinent. Use additional sheets where necessary, or attach any relevant documents.

GENERAL INFORMATION

1. NAME OF PROPOSAL: <u>Reorganization to Include Annexations to the Bighorn-</u>

Desert View Water Agency and Dissolution of County

Service Area 70 Zone W-1

2. NAME OF APPLICANT: <u>Bighorn-Desert View Water Agency (BDVWA)</u>

MAILING ADDRESS: <u>622 Jemez Trail</u>

Yucca Valley, CA 92284

PHONE: (760) 364-2315

FAX: (760) 364-3412

E-MAIL ADDRESS: bdvwa2@mindspring.com

GENERAL LOCATION OF PROPOSAL:

The Bighorn Desert View Water Agency (BDVWA) proposes to annex four separate areas (one large area and three small island areas) in the Landers community into its existing boundary

- 4. Does the application possess 100% written consent of each landowner in the subject territory? YES NO X If YES, provide written authorization for change.
- 5. Indicate the reasons that the proposed action has been requested.

The proposed annexation would allow the BDVWA to take over the responsibility of providing water services within the County's CSA 70 Zone W-1 water service area, referred to as Annexation Area 1, 2, 3, and 4. BDVWA currently provides water service to 17 of these 24 parcels in the three island annexation areas (Areas 2, 3, and 4). These changes would not impact the BDVWA's existing sphere of influence (SOI) boundary; all four areas are currently located within the SOI. The three island areas – Areas 2, 3, and 4 – total 79 acres and are island areas surrounded by existing BDVWA boundary. Seventeen (17) of the 24 properties in these three (3) islands currently receive water services from BDVWA through a contract(s).

An annexation of these four areas is strongly supported by current residents, who favor the lower rates and services already provided to their neighboring areas by the BDVWA.

The major reasons for the annexation include: 1) more transparency and local control over their water service; 2) more timely staff response to periodic problems or issues that may arise; and 3) lower and more stable water rates based on the BVDWA history of water service to its customers since 1990.

The following benefits for the dissolution of CSA 70 Zone W-1 and annexation into the BDVWA have been identified as:

- <u>Improve system reliability</u>
- Consolidation of assets
- Increasing the number of service connections (spreading overhead across a broader customer base)
- Potential increase in system income
- Improved credit status
- 6. Would the proposal create a totally or substantially surrounded island of unincorporated territory? YES ____ NO X If YES, please provide a written justification for the proposed boundary configuration.

In fact, it would clean up the boundaries for the three small islands being annexed as a part of the reorganization process.

LAND USE AND DEVELOPMENT POTENTIAL

Total land area (defined in acres):

Total estimated acres of all the proposed annexation areas totals 5,071.

 Current dwelling units in area classified by type (Single Family detached, multi-family (duplex, fourplex, 10-unit), apartments)

The 2010 Census estimated 659 housing units for the reorganization area.

3. Approximate current population in area:

The 2010 Census estimated 820 in population for the reorganization area.

4. Indicate the General Plan designation(s) of the affected city (if any) and uses permitted by this designation(s):

Not applicable

San Bernardino County General Plan designation(s) – (RL – Rural Living, RL5 – Rural Living 5, and CR – Commercial) and other open space and governmental uses permitted by this designation(s):

Government (primarily BLM land)

Single-Family Residential

Duplex Residential

Commercial

Vacant – Other

| - 1 | FOR | LAFCO | USF | ONLY |
|-----|-----|-------|-----|------|
| | | | | |

| 5. | Annexa regiona | pe any special land use concerns express ation or Reorganization, provide a discus al transportation plan as adopted pursuar territory: | sion of th | ne land use plan's consistency with the |
|-----|------------------------------------|---|------------|--|
| | Not ap | plicable | | |
| 6. | Indicate | e the existing land use. | | |
| | Single Duples Vacan Unkno | nment – 965 acres -Family Residential – 2,439 acres x Residential – 5 acres t – 2,287 acres own (not coded in County file) – 5 acr - 5,701 acres | res | |
| | What is | s the proposed land use? | | |
| | No pro | posed land use changes | | |
| 7. | | ity annexation, State law requires pre-zoe a response to the following: | ning of t | he territory proposed for annexation. |
| | Not ap | plicable | | |
| | a. b. | Has pre-zoning been completed? YES If the response to "a" is NO, is the area | | ocess of pre-zoning? YES NO |
| | | below the pre-zoning classification, title tway, identify the timing for completion of | | nsities permitted. If the pre-zoning process ocess. |
| | Not ap | plicable | | |
| 8. | | capacity (including sewer, water, police, | | by or district which is currently operating at schools)? YES NO \underline{X} If YES, please |
| | | | 77 | |
| | | | - | |
| 9. | | following list, indicate if any portion of th nark next to the item: | e territor | ry contains the following by placing a |
| | | Agricultural Land Uses | | Agricultural Preserve Designation |
| | | Williamson Act Contract | | Area where Special Permits are Required |
| | | Any other unusual features of the area | or permi | ts required: |
| 10. | provide the cor | liamson Act Contract(s) exists within the e a copy of the original contract, the notic tract filed with the County by the City. P with regard to this contract. | e of non | -renewal (if appropriate) and any protest to |

| (FOR | LAFCO | USE | ONLY) |
|------|-------|-----|-------|

No Williamson Act Contracts exist within the annexation area, according to the Williamson Act map of San Bernardino County (south) from the California Department of Conservation, Division of Land Resource Protection.

11. Provide a narrative response to the following factor of consideration as identified in §56668(o):

The extent to which the proposal will promote environmental justice. As used in this subdivision,

"environmental justice" means the fair treatment of people of all races, cultures, and incomes with
respect to the location of public facilities and the provision of public services:

The BDVWA currently practices environmental justice in providing water services. The Agency will continue to practice the principals of environmental justice upon annexation into the Agency.

ENVIRONMENTAL INFORMATION

1. Provide general description of topography.

The reorganization area is located in a relatively level area of the High Desert region in San Bernardino County.

2. Describe any existing improvements on the site as <u>% of total area</u>.

| Residential | <u>42.87</u> % | Agricultural | <u>0.000</u> % |
|-------------|----------------|--------------------|----------------|
| Commercial | <u>0.000</u> % | Vacant | <u>40.12</u> % |
| Industrial | <u>0.000</u> % | Other ² | <u>17.01</u> % |

- 1) This is the percentage of developed residential acres for 659 housing units.
- 2) Includes government land and parcels with unknown land use codes.
- 3. Describe the surrounding land uses:

| | | • |
|----|-------|---|
| | NORTH | Vacant |
| | EAST | Residential and Vacant |
| | SOUTH | Residential and Vacant |
| | WEST | Residential and Vacant |
| 4. | | alterations that will be produced by improvement projects associated with this in (installation of water facilities, sewer facilities, grading, flow channelization, etc.). |
| | | rvice extensions accomplished by this proposal induce growth on this site? YES t sites? YES NO \underline{X} Unincorporated Incorporated |
| 6. | | existing out-of-agency service contracts/agreements within the area? YES \underline{X} S, please identify. |

| | · | | | |
|------|--------------|-----|-----|----|
| (FOR | LAFCO | USE | ONL | (Y |

Annexation Area 1, the largest area of the proposed annexation, is San Bernardino County's CSA 70 Zone W-1 water service area. Currently, CSA 70 Zone W-1 provides water services to the 1,377 parcels within its boundary. Upon annexation, the BDVWA would provide water services to all parcels within its boundary.

| Is this project a part of a larger project or series of projects? YES $__$ NO \underline{X} If YES, please explain. |
|---|
| |
| |

| - | FOR | LAFCO | LISE | ONLY |
|-----|-----|-------|------|------|
| - (| FUR | LAFOU | USE | UNLI |

NOTICES

Please provide the names and addresses of persons who are to be furnished mailed notice of the hearing(s) and receive copies of the agenda and staff report.

NAME Marina West, General Manager

TELEPHONE NO. (760) 364-2315

ADDRESS:

622 Jemez Trail

Yucca Valley, CA 92284

CERTIFICATION

As a part of this application, the <u>Bighorn Desert View Water Agency</u> (the applicant) agrees to defend, indemnify, hold harmless, and release the San Bernardino LAFCO, its agents, officers, attorneys, and employees from any claim, action, proceeding brought against any of them, the purpose of which is to attack, set aside, void, or annul the approval of this application or adoption of the environmental document which accompanies it. This indemnification obligation shall include, but not be limited to, damages, costs, and expenses, including attorney fees. The person signing this application will be considered the proponent for the proposed action(s) and will receive all related notices and other communications. I/We understand that if this application is approved, the Commission will impose a condition requiring the applicant to indemnify, hold harmless and reimburse the Commission for all legal actions that might be initiated as a result of that approval.

As the proponent, I/We acknowledge that annexation to the <u>Bighorn Desert View Water Agency</u> may result in the imposition of taxes, fees, and assessments existing within the district on the effective date of the change of organization. I hereby waive any rights I may have under Articles XIIIC and XIIID of the State Constitution (Proposition 218) to a hearing, assessment ballot processing or an election on those existing taxes, fees and assessments.

I hereby certify that the statements furnished above and in the attached supplements and exhibits present the data and information required for this initial evaluation to the best of my ability, and that the facts, statements, and information presented herein are true and correct to the best of my knowledge and belief.

| DATE | |
|------|---------------------------|
| | SIGNATURE OF APPLICANT |
| | PRINTED NAME OF APPLICANT |
| | TITLE |

| PLEASE CHE | CK SUPPLEMENTAL FORMS ATTACHED: |
|------------|--|
| $\Box X$ | ANNEXATION, DETACHMENT, REORGANIZATION SUPPLEMENT |
| | SPHERE OF INFLUENCE CHANGE SUPPLEMENT |
| | CITY INCORPORATION SUPPLEMENT |
| | FORMATION OF A SPECIAL DISTRICT SUPPLEMENT |
| | ACTIVATION OR DIVESTITURE OF FUNCTIONS AND/OR SERVICES FOR SPECIAL |
| | DISTRICTS SUPPLEMENT |

(FOR LAFCO USE ONLY)

KRM-Rev. 8/15/2012

(FOR LAFCO USE ONLY)

SUPPLEMENT ANNEXATION, DETACHMENT, REORGANIZATION PROPOSALS

INTRODUCTION: The questions on this form are designed to obtain data about the specific annexation, detachment and/or reorganization proposal to allow the San Bernardino LAFCO, its staff and others to adequately assess the project. You may also include any additional information which you believe is pertinent. Use additional sheets where necessary, and/or include any relevant documents.

1. Please identify the agencies involved in the proposal by proposed action:

ANNEXED TO
Bighorn Desert View
Water Agency (BDVWA)

DETACHED FROM
CSA 70 Zone W-1 (Dissolution)

2. Will the territory proposed for change be subject to any new or additional special taxes, any new assessment districts, or fees?

No.

3. Will the territory be relieved of any existing special taxes, assessments, district charges or fees required by the agencies to be detached?

No.

4. Provide a description of how the proposed change will assist the annexing agency in achieving its fair share of regional housing needs as determined by SCAG.

Not applicable

5. PLAN FOR SERVICES:

For each item identified for a change in service provider, a narrative "Plan for Service" (required by Government Code Section 56653) must be submitted. This plan shall, at a minimum, respond to each of the following questions and be signed and certified by an official of the annexing agency or agencies.

- 1. A description of the level and range of each service to be provided to the affected territory.
- 2. An indication of when the service can be feasibly extended to the affected territory.
- 3. An identification of any improvement or upgrading of structures, roads, water or sewer facilities, other infrastructure, or other conditions the affected agency would impose upon the affected territory.
- 4. The Plan shall include a Fiscal Impact Analysis which shows the estimated cost of extending the service and a description of how the service or required improvements will be financed. The Fiscal Impact Analysis shall provide, at a minimum, a five (5)-year projection of revenues and expenditures. A narrative discussion of the sufficiency of revenues for anticipated service extensions and operations is required.

(FOR LAFCO USE ONLY)

- 5. An indication of whether the annexing territory is, or will be, proposed for inclusion within an existing or proposed improvement zone/district, redevelopment area, assessment district, or community facilities district.
- 6. If retail water service is to be provided through this change, provide a description of the timely availability of water for projected needs within the area based upon factors identified in Government Code Section 65352.5 (as required by Government Code Section 56668(k)).

The Plan for Service and Fiscal Analysis, Annexation Study, Bighorn Desert View Water Agency, County of San Bernardino, March 20, 2014, prepared by Stanley R. Hoffman Associates, Inc. is submitted with this application.

CERTIFICATION

As a part of this application, the <u>Bighorn Desert View Water Agency</u> (the applicant) agree to defend, indemnify, hold harmless, and release the San Bernardino LAFCO, its agents, officers, attorneys, and employees from any claim, action, proceeding brought against any of them, the purpose of which is to attack, set aside, void, or annul the approval of this application or adoption of the environmental document which accompanies it. This indemnification obligation shall include, but not be limited to, damages, costs, and expenses, including attorney fees. The person signing this application will be considered the proponent for the proposed action(s) and will receive all related notices and other communications. I/We understand that if this application is approved, the Commission will impose a condition requiring the applicant to indemnify, hold harmless and reimburse the Commission for all legal actions that might be initiated as a result of that approval.

As the proponent, I/We acknowledge that annexation to the <u>Bighorn Desert View Water Agency</u> may result in the imposition of taxes, fees, and assessments existing within the district on the effective date of the change of organization. I hereby waive any rights I may have under Articles XIIIC and XIIID of the State Constitution (Proposition 218) to a hearing, assessment ballot processing or an election on those existing taxes, fees and assessments.

I hereby certify that the statements furnished above and the documents attached to this form present the data and information required to the best of my ability, and that the facts, statements, and information presented herein are true and correct to the best of my knowledge and belief.

| DATE | |
|------|------------------------|
| | SIGNATURE OF APPLICANT |

/REVISED: km - 8/15/2012

Table 1 Estimated LAFCO Application Submission Fees ¹ Bighorn Desert View Annexation Area Bighorn Desert View Water Agency (in Constant 2014 Dollars)

| | | Bighorn Desert View Water Agency | | | | |
|--|---|----------------------------------|------------|------------|------------|--|
| | | Annexation | Annexation | Annexation | Annexation | Grand |
| Category | Fee Amount | Area 1 | Area 2 | Area 3 | Area 4 | Total |
| Acres | | 5,624 | 25 | 50 | 2 | 5,701 |
| Estimated LAFCO Application Submission Fees LAFCO Filing Fee - Annexation ² Subtotal | \$7,500 for 1,920 acres plus \$1 per acre over 1,920 acres and \$5,000 for under 100 acres | \$7,500 \$3,704 | \$5,000 | \$5,000 | \$5,000 | \$22,500 <u>\$3,704</u> \$26,204 |
| Sphere of Influence Update/Municipal Service Review ³ | No charge | \$0 | \$0 | \$0 | \$0 | \$0 |
| Legal Counsel Deposit - Jurisdictional Change ⁴ | \$1,150 total deposit for application | n/a | n/a | n/a | n/a | \$1,150 |
| Environmental Review Deposit - Jurisdiction Change ⁵ | \$750 total deposit for application | n/a | n/a | n/a | n/a | \$750 |
| Individual Notice Deposit ⁶ (Registrar of Voters Review, Register Vote and Landowner Notification Requirements) | \$700 total deposit per application | n/a | n/a | n/a | n/a | <u>\$700</u> |
| Total Estimated LAFCO Application Submission Fees | | | | | | \$28,804 |

- Note: 1. This table presents the estimated application submission fees for the Bighorn Desert View Annexation Area based on the LAFCO January 16, 2014 fee schedule. LAFCO will notify the Agency with Commission's resolution action of other fees that may be required.
 - Estimated LAFCO annexation filing fees are based on the fee schedule for the Desert Region as included in the LAFCO January 16, 2014 fee schedule. As included in the
 Pursuant to "Policies Related to Implementation of LAFCO Schedule of Fees and Charges", the Agency may request a waiver or reduction of filing fees from the LAFCO
 Commission.
 - 3. Based on discussion with LAFCO staff, it is LAFCO policy that when an annexation boundary area is coterminous with a proposed sphere of influence (SOI) boundary update, there is no fee for the SOI update.
 - 4. The Agency is required to reimburse the Commission for Legal Counsel costs in excess of the \$1,150 deposit prior to issuance of Certificate of Completion. If charges are less than the deposit, the balance of the fee will be refunded to the Agency or applied to other agencies where excess charges have been incurred. If Special Counsel is required due to a conflict of interest by LAFCO Legal Counsel, the Commission will determine at a public hearing whether the Agency will be required to pay the full cost of Special Counsel.
 - 5. The Agency is required to reimburse the Commission for Environmental Consultant costs in excess of the \$750 deposit prior to issuance of Certificate of Completion. If
 - charges are less than the deposit, the balance of the fee will be refunded to the Agency or applied to other agencies where excess charges have been incurred.

 6. The Agency is required to reimburse the Commission for Registrar of Voters charges and notification costs in excess of the \$700 deposit prior to issuance of Certificate of Completion. If charges are less than the deposit, the balance of the fee will be refunded to the Agency or applied to other agencies where excess charges have been incurred. If more than 1,000 notices are required, the Commission may waive the individual notice requirement and require LAFCO staff to publish a 1/8th page display in a general newspaper in the local area. The Agency should notify LAFCO if more than 1,000 notices are required.

Sources: Stanley R. Hoffman Associates, Inc.

Local Agency Formation Commission for San Bernardino County, Schedule of Fees, Deposits and Charges Effective January 16, 2014 Local Agency Formation Commission for San Bernardino County, Sam Martinez, Assistant Executive Director

Table 2 Estimated LAFCO Completion Fees and Charges 1 **Bighorn Desert View Annexation Area Bighorn Desert View Water Agency** (in Constant 2014 Dollars)

| | | Big | jhorn Desert VI | ew Water Ager | icy | |
|--|---|------------|-----------------|----------------------|----------------------|-----------------|
| 0-1 | For Assessed | Annexation | Annexation | Annexation Area 3 | Annexation Area 4 | Grand Totai |
| Category | Fee Amount | Area 1 | Area 2 | Area 3 | Alea 4 | Total |
| <u>Acres</u> | | 5,624 | 25 | 50 | 2 | 5,701 |
| Estimated LAFCO Completion Fees and Charges Deposit for Protest Proceeding ² (Required within 30 days of Commission approval of action - Protest Hearing will not be set until deposit is paid) | \$1,000 total deposit for application | n/a | n/a | n/a | n/a | \$1,000 |
| Geographic Information Management System (GIMS) Processing ³ (Update to current CSD Sphere of Influence) | \$1,100 for over 2,560 acres \$400 for 0 to 100 acres | \$1,100 | \$400 | \$400 | \$400 | \$2,300 |
| State Board of Equalization (BSE) Processing Fee ⁴ | \$3,500 for 2,001 acres & above \$1,200 for 21-50 acres \$350 for 1-5 acres | \$3,500 | \$1,200 | \$1,200 | \$350 | \$6,250 |
| Total Estimated LAFCO Completion Fees and Charges | | | | | | \$9, 550 |

- Note: 1. This table presents the estimated fees and charges that may be required following LAFCO Commission approval for the Bighorn Desert View Annexation Area. The estimated fees are based on the LAFCO January 16, 2014 fee schedule, as referenced below, and discussion with LAFCO staff. LAFCO staff will notify the CSD at the time the Commission's resolution is forwarded which fees are applicable.
 - 2. The CSD is required to reimburse the Commission for Protest Proceeding costs in excess of the \$1,000 deposit prior to issuance of Certificate of Completion. If charges are less than the deposit, the balance of the fee will be refunded to the CSD or applied to other agencies where excess charges have been incurred.

 3. GIMS fees are required for boundary changes for the LAFCO maintained GIMS system.

 - 4. The SBE is responsible for the tax rate area (TRA) allocations of the basic one percent property tax levy to the taxing agencies within a TRA. The TRA allocations are distributed to the assessor of the County in which the TRA is located. The TRA descriptions are based on the legal maps for a jurisdictional change, and the SBE collects fees for the processing of the legal maps. SBE fees are current as of January 1, 2011. LAFCO will notify the CSD of appropriate fees for additional types of SBE charges.

Sources: Stanley R. Hoffman Associates, Inc.

Local Agency Formation Commission for San Bernardino County, Schedule of Fees, Deposits and Charges Effective January 16, 2014 Local Agency Formation Commission for San Bernardino County, Sam Martinez, Assistant Executive Director

AGENDA ITEM # 7

ORDINANCE NO. 14O-XX

AN ORDINANCE OF THE BOARD OF DIRECTORS OF THE BIGHORN-DESERT VIEW WATER AGENCY PROVIDING FOR COMPENSATION OF THE BOARD OF DIRECTORS AND ESTABLISHING PROCEDURES RELATED THERETO

WHEREAS, Water Code Appendix Section 112-12 Water Code Section 20200 et seq. and Government Code Section 53232.1 et seq. set forth the authority and procedure for establishing compensation for members (each, a "Director") of the Board of Directors ("Board") of the Bighorn-Desert View Water Agency ("Agency"). In particular, Water Code Section 20201 provides that the Board, may by ordinance, provide compensation to Directors in an amount not to exceed \$100 per day for each day's attendance at meetings of the board, or for each day of service rendered as a member of the board by request of the board. Water Code Section 20202 authorizes an increase in the compensation that may be received by the Directors up to an amount equal to five percent (5%) for each calendar year since the effective date of the last increase and limits compensation to no more than ten (10) days in any calendar month; and

WHEREAS, the Board desires to establish the amount of compensation by way of this Ordinance in accordance with the provisions of the Water Code; and

WHEREAS, in accordance with Section 20203 of the California Water Code and Section 6066 of the California Government Code, a public hearing was held on April 22, 2014, at 6 P.M., or as soon thereafter, at the meeting room of the Board at 1720 N. Cherokee Trail, Landers, CA 92285, and a notice of said hearing was duly published in the Hi-Desert Star, a newspaper of general circulation, once a week for two weeks as follows: on April 2, 2014 and April 9, 2014.

NOW THEREFORE, THE BOARD OF DIRECTORS OF THE BIGHORN-DESERT VIEW WATER AGENCY DOES HEREBY ORDAIN AS FOLLOWS:

- **Section 1.** The amount of compensation to be received by Directors for each day's attendance at meeting of the Board, and for each day's service rendered by a Director by request of the Board, shall be one hundred ten dollars and twenty five cents (\$110.25). The only meetings, service, and events for which said compensation shall be paid shall be those provided for in the Policy for Reimbursement of Actual and Necessary Expenses for Board Members.
- **Section 2.** No Director shall receive the compensation set forth in Section 1 of this Ordinance for more than 10 days in any calendar month.
- **Section 3.** The President of the Board shall sign this Ordinance and the Secretary of the Board shall attest thereto, and pursuant to section 20204 of the California Water Code, this Ordinance shall take effect sixty (60) days from the date of adoption.
- **Section 4.** If any section, subsection, clause, or phrase in this Ordinance is for any reason held invalid, the validity of the remainder of this Ordinance shall not be affected thereby. The Board hereby declares that it would have passed this Ordinance and

each section, subsection, sentence, clause, or phrase thereof, irrespective of the fact that one or more sections, subsections, sentences, clauses or phrases or the application thereof be held invalid.

Section 5. Ordingness No. 120 Ol is hereby resolved in its antirate

| Section 5. Ordinance No. 130-0 | I is hereby rescinded in its entirety. |
|--|--|
| | BIGHORN-DESERT VIEW WATER AGENCY |
| Dated: April 22, 2014 | By Judy Corl-Lorono, Board President |
| CEI | RTIFICATION |
| I hereby certify that this Resolution its regularly-scheduled meeting on April | n was duly adopted by the Board of Directors at 22, 2014, by the following vote: |
| AYES: NOES: ABSTENTION: | |
| | BIGHORN-DESERT VIEW WATER AGENCY |
| | By |
| | Terry Burkhart, Board Secretary |

PROOF OF PUBLICATION (2015.5 C.C.P.)

STATE OF CALIFORNIA County of San Bernardino

I am a citizen of the United States and a resident of the County aforesaid; I am over the age of eighteen years, and not a party to or interested in the aboveentitled matter. I am the principal clerk of the printer of the:

HI-DESERT STAR

a newspaper of general circulation, printed and

published **BI-WEEKLY**

in the City of <u>YUCCA VALLEY</u>County of San Bernardino, and which newspaper has been adjudged a newspaper of general circulation by the Superior Court of the County of San Bernardino, State of California,

under the date of 11/27, 1961.

Case Number 107762: that the notice, of which the annexed is a printed copy (set in type not smaller than nonpareil), has been published in each regular and entire issue of said newspaper and not in any supplement thereof on the following dates, to-witt:

4/2, 4/9 all in the year 2014.

I certify (or declare) under penalty of perjury that the foregoing is true and correct.

Dated at: YUCCA VALLEY, California,

this <u>9TH</u> day of <u>APRIL</u>, <u>2014</u>.

Signature Mindie Carter

This space is for the County Clerk's Filling Stamp

Proof of Publication ORDINANCE NO. 140-01

ANNOUNCEMENT OF PUBLIC HEARING
APRIL 22, 2014 AT 6 PM
BIGHORN DESERT VIEW WATER AGENCY
BOARD MEETING OFFICE
1720 N. CHEROKEE TRAIL, LANDERS, CA 92285

ORDINANCE NO. 140-01

AN ORDINANCE OF THE BOARD OF DIRECTORS OF TH BIGHORN-DESERT VIEW WATER AGENCY PROVIDING FOR COMPENSATION OF THE BOARD OF DIRECTO ESTABLISHING PROCEDURES RELATED THERETO

WHEREAS, Water Code Appendix Section 112-12 Water Code S seq. and Government Code Section 53232.1 et seq. set forth the authority an establishing compensation for members (each, a "Director") of the Boa ("Board") of the Bighorn-Desert View Water Agency ("Agency"). In particu Section 20201 provides that the Board, may by ordinance, provide compensa in an amount not to exceed \$100 per day for each day's attendance at meetin or for each day of service rendered as a member of the board by request of the Code Section 20202 authorizes an increase in the compensation that may be Directors up to an amount equal to five percent (5%) for each calendar year sir date of the last increase and limits compensation to no more than ten (1 calendar month; and

WHEREAS, the Board desires to establish the amount of compens this Ordinance in accordance with the provisions of the Water Code; and

WHEREAS, in accordance with Section 20203 of the California V Section 6066 of the California Government Code, a public hearing was held or at 6 P.M., or as soon thereafter, at the meeting room of the Board at 1720 N. Landers, CA 92285, and a notice of said hearing was duly published in the H newspaper of general circulation, once a week for two weeks as follows: on Al April 9, 2014.

NOW THEREFORE, THE BOARD OF DIRECTORS OF THE BIGI VIEW WATER AGENCY DOES HEREBY ORDAIN AS FOLLOWS:

Section 1. The amount of compensation to be received by Dire day's attendance at meeting of the Board, and for each day's service rendere by request of the Board, shall be one hundred ten dollars and twenty-five cents only meetings, service, and events for which said compensation shall be paid provided for in the Policy for Reimbursement of Actual and Necessary Expe Members.

Section 2. No Director shall receive the compensation set forth in S Ordinance for more than 10 days in any calendar month.

Section 3. The President of the Board shall sign this Ordinance and of the Board shall attest thereto, and pursuant to section 20204 of the Californ this Ordinance shall take effect sixty (60) days from the date of adoption.

Section 4. If any section, subsection, clause, or phrase in this Ordin reason held invalid, the validity of the remainder of this Ordinance shall n thereby. The Board hereby declares that it would have passed this Ordina section, subsection, sentence, clause, or phrase thereof, irrespective of the famore sections, subsections, sentences, clauses or phrases or the application tinvalid.

Section 5. Ordinance No. 130-01 is hereby rescinded in its entirety.

BIGHORN-DESERT VIEW WA

Dated: April 22, 2014

By________Judy Corl-Lorono, Board

CERTIFICATION

AGENDA ITEM # 9



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Bighorn-Desert View Water Agency, California

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2013

Executive Director/CEO



Government Finance Officers Association 203 N. LaSalle Street - Suite 2700 Chicago, IL 60601

Phone (312) 977-9700 Fax (312) 977-4806

April 9, 2014

President, Board of Directors
President, Board of Directors
Bighorn-Desert View Water Agency
622 S. Jemez Trail
Yucca Valley
CA 92284

Dear President:

We are pleased to notify you that your comprehensive annual financial report for the fiscal year ended June 30, 2013 qualifies for a Certificate of Achievement for Excellence in Financial Reporting. The Certificate of Achievement is the highest form of recognition in governmental accounting and financial reporting, and its attainment represents a significant accomplishment by a government and its management.

The Certificate of Achievement plaque will be shipped to:

Marina Dee West, P.G. General Manager

under separate cover in about eight weeks. We hope that you will arrange for a formal presentation of the Certificate and Award of Financial Reporting Achievement, and that appropriate publicity will be given to this notable achievement. A sample news release is enclosed to assist with this effort. In addition, details of recent recipients of the Certificate of Achievement and other information about Certificate Program results are available in the "Awards Program" area of our website, www.gfoa.org.

We hope that your example will encourage other government officials in their efforts to achieve and maintain an appropriate standard of excellence in financial reporting.

Sincerely,

Government Finance Officers Association

Stephen J. Gauthier, Director

Technical Services Center

SJG/ds

AGENDA ITEM # 10



DATE:

4/4/2014

TO:

Board of Directors

FROM:

Kit Boyd

RE:

March Production

| | Cubic Feet | Total Gallons | Average | Total | |
|------------|-------------------|---------------|---------|--------------|-----------|
| | Pumped | Pumped | GPM | Running Time | acre feet |
| Well 2 | Well is "inactive | in . | | | |
| Well 3 | 410,430 | 3,070,016 | 407 | 125.8 | 9.42 |
| Well 4 | Well is "inactive | 68 | | | |
| Well 6 | 85,830 | 642,008 | 415 | 25.8 | 1.97 |
| Well 7 | 294,950 | 2,206,226 | 356 | 103.2 | 6.77 |
| Well 8 | 14,100 | 105,468 | 925 | 1.9 | 0.32 |
| Well 9 | 265,900 | 1,988,932 | 663 | 50 | 6.10 |
| Well 10 | 18,150 | 135,762 | 73 | 31.1 | 0.42 |
| Total | 1,089,360 | 8,148,413 | 402 | 337.8 | 25.01 |
| | | | | | |
| A Boosters | 57,340 | 428,903 | 142 | 50.2 | |
| C Boosters | 149,000 | 1,114,520 | 279 | 66.5 | |
| Total | 206,340 | 1,543,423 | | | |



Date: April 2, 2014 To: Marina West From: Destiny Diaz Subject: Service Order Report for March 2014

SERVICE ORDER REPORT FOR FISCAL YEAR 2013-2014

| | | | | AL | | | | XIX | | 10 | | LT | |
|---|-------------|-----|-----|-----|-----|-----|-----|-----|-----|----|---|----------|------|
| | J | Α | S | 0 | N | D | J | F | М | Α | М | J | YTD |
| After Hours Call Out | 0 | 1 | 4 | 3 | 3 | 2 | 1 | 0 | 1 | | ļ | <u> </u> | 15 |
| AirVac Maintenance | 0 | 0 | 1 | 2 | 1 | 1 | 0 | 2 | 2 | | ļ | | 9 |
| AirVac Replacement | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 2 | 9 | | | | 11 |
| Booster Repair/Maintenance (New Category) | 0 | 1 | 0 | 0 | 0 | 2 | 0 | 0 | 0 | | | | 1 |
| Bulk Stations: Maintenance | 0 | 3 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | | | 3 |
| Close Account | 24 | 20 | 16 | 26 | 28 | 16 | 16 | 17 | 24 | | | | 187 |
| Customer Requested Asst | 8 | 5 | 3 | 6 | 3 | 10 | 7 | 3 | 5 | | | | 50 |
| Reported Leaks | 2 | 4 | 8 | 6 | 3 | 4 | 4 | 1 | 0 | | | | 32 |
| Destroy Service Line | 1 | 0 | 1 | 1 | 0 | 0 | 0 | 0 | 0 | | | | 3 |
| Exchange Meter | 0 | 3 | 4 | 0 | 4 | 3 | 5 | 1 | 6 | | | | 26 |
| Facility Inspections* | 4 | 4 | 5 | 2 | 4 | 4 | 2 | 4 | 4 | | | | 33 |
| Fire Flow Test | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | | | 1 |
| Flush Deadend/Blowoffs | 1 | 0 | 0 | 4 | 0 | 0 | 0 | 0 | 0 | | | | 5 |
| General Maintenance | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | | | 0 |
| Hangtag | 8 | 15 | 10 | 9 | 5 | 3 | 4 | 5 | 7 | | | | 66 |
| Hydrant Maint. | 0 | 0 | 0 | 0 | 1. | 0 | 0 | 1 | 0 | | | | 2 |
| Install New Service | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | | | 0 |
| Lock-Off's | 12 | 7 | 15 | 18 | 24 | 10 | 11 | 12 | 12 | | | | 121 |
| Miscellaneous | 8 | 5 | 14 | 14 | 6 | 7 | 12 | 9 | 12 | | | | 87 |
| Office Repairs | 0 | 0 | 0 | 0 | 1 | 3 | 0 | 1 | 0 | | | | 5 |
| Open New Service | 21 | 20 | 16 | 26 | 28 | 16 | 16 | 17 | 24 | | | | 184 |
| Pressure Complaint | 0 | 2 | 0 | 2 | 1 | 0 | 1 | 0 | 0 | | | | 6 |
| Pull Meter | 1 | 1 | 1 | 0 | 0 | 1 | 0 | 1 | 0 | | | | 5 |
| Read Meter | 0 | 0 | 0 | 2 | 0 | 2 | 1 | 1 | 4 | | | | 10 |
| Repair Mainline | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 2 | 0 | | | | 2 |
| Repair Service Line | 6 | 7 | 9 | 6 | 2 | 2 | 3 | 3 | 0 | | | | 38 |
| Replace Service Line | 0 | 4 | 2 | 4 | 2 | 3 | 1 | 2 | 2 | | | | 20 |
| Reread Meter | 21 | 18 | 11 | 5 | 9 | 5 | 6 | 2 | 2 | | | | 79 |
| Safety Meeting | 1 | 2 | 1 | 2 | 2 | 2 | 4 | 1 | 1 | | | | 16 |
| Tamper | 1 | 1 | 0 | 1 | 1 | 0 | 0 | 0 | 0 | | | | 4 |
| Tank/Reservoir Maintenance/Repairs | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | | | 0 |
| Unlock Service | 13 | 9 | 14 | 12 | 18 | 9 | 15 | 21 | 9 | | | | 120 |
| Valve Maintenance | 43 | 35 | 26 | 20 | 32 | 20 | 29 | 10 | 0 | | | | 215 |
| Verify Meter Locked | 5 | 2 | 4 | 9 | 7 | 6 | 3 | 6 | 6 | | | | 48 |
| Water Quality Issues ** | 1 | 0 | 2 | 0 | 0 | 0 | 1 | 0 | 1 | | | | 5 |
| Well Repairs/Maint. And Water Level | 2 | 5 | 3 | 4 | 4 | 2 | 5 | 1 | 0 | | | | 26 |
| TOTAL | 184 | 174 | 170 | 184 | 189 | 131 | 147 | 125 | 131 | 0 | 0 | | 1435 |

^{*}Includes Inspections for Fire Extinguishers, Vehicles and Facilities

^{**} Includes Water Quality (taste, odor, color)

Bighorn-Desert View Water Agency

Board of Directors

Judy Corl-Lorono, President J. Dennis Staley, Vice President Terry Burkhart, Secretary Michael McBride, Director J. Larry Coulombe, Director

Marina D West, PG, General Manager



A Public Agency

Agency Office

622 S. Jemez Trail Yucca Valley, CA 92284-1440

> 760/364-2315 Phone 760/364-3412 Fax

> > www.bdvwa.org

BOARD OF DIRECTORS' REGULAR MEETING MINUTES

BOARD MEETING OFFICE 1720 N. Cherokee Trail, Landers, CA 9228 Tuesday, March 25, 2014 - 6:00 p.m.

CALL TO ORDER

Meeting convened by Board President Judy Corl-Lorono at 6:12 p.m.

PLEDGE OF ALLEGIANCE

Led by Sharon Conkle.

ROLL CALL

Directors Present:

Judy Corl-Lorono
J. Dennis Staley
Terry Burkhart
Michael McBride
J Larry Coulombe

Staff Present:

Marina West Michelle Corbin

APPROVAL OF AGENDA

Motion to approve the agenda with approved handouts. MSC¹ (Burkharl/McBride) unanimously approved.

RESOLUTION NO. 14R-01 REQUESTING THE LOCAL AGENCY FORMATION COMMISSION TO INITIATE PROCEEDINGS FOR A REORGANIZATION TO INCLUDE ANNEXATIONS TO BIGHORN-DESERT VIEW WATER AGENCY AND DISSOLUTION OF COUNTY SERVICE AREA 70 ZONE W-1

General Manager West gave a brief presentation beginning with the "three (3) island areas" within CSA 70/W-1. These three small areas contribute to the increase in the application fees to the Local Agency Formation Commission (LAFCO). West also stated the Agency will request a waiver of the additional cost. The complete package which includes the "Plan For Services" will be submitted to LAFCO soon.

Public comments:

Anonymous asked if the "island areas" were surrounded by Bighorn-Desert View Water Agency.

MOTION NO. 14-015

(After brief Board discussion), Director McBride made a motion to Adopt Resolution No. 14R-01 Requesting the Local Area Formation Commission to initiate proceedings for a reorganization to include annexations to the Bighorn-Desert View Water Agency and dissolution of County Service Area Zone W-.1. Director Coulombe seconded the motion.

MSC¹ (McBride/Coulombe)

Corl-Lorono: Y
Staley: Y
Burkhart: Y
McBride: Y
Coulombe: Y

MOTION NO. 14-016

(After brief Board discussion), Director McBride made a motion to authorize increase in project by \$15,000 to cover LAFCO filing fee for annexation of "3 island areas" and authorize staff to formally request waiver of said fees in the formal application process. Director Coulombe seconded the motion.

MSC¹ (McBride/Coulombe)

Corl-Lorono: Y
Staley: Y
Burkhart: Y
McBride: Y
Coulombe: Y

UPDATE ON THE HAZARD MITIGATION PLANNING GRANT AWARD FROM OFFICE OF EMERGENCY SERVICES

Consultant Gary Sturdivan reviewed the process that led to the Agency's award of a grant to complete a Hazard Mitigation Plan. Mr. Sturdivan will begin the process on Friday the 28th of March. Participants will include association leaders within the Landers community and participants from neighboring water districts. This plan may mitigate hazards such as earthquakes, floods and drought.

Anonymous asked if the plan could include generators.

CONFERENCE AND TRAVEL 2014 - PER BOARD OF DIRECTORS' WORKSHOP

General Manager West reported at the 2014 Directors' Workshop the conferences listed within the agenda packet were identified as conferences one or more Directors would like to attend. The pre-approval process will allow staff to seek the lowest cost possible for travel, hotel and conference registration.

No public comment.

MOTION NO. 14-017

(After brief Board discussion), Director McBride made a motion to approve the following conferences related to Board education for Calendar year 2014:

- California Special Districts Association Legislative Days -Sacramento CA, May 20-21, 2014.
- 7th Annual San Bernardino County Water Conference San Bernardino CA, August 22, 2014.
- California Special Districts Association Annual Conference and Exhibitor Showcase - Palm Springs CA, September 29 -October 2, 2014.
- ACWA/JPIA Board Meeting for member Corl-Lorono, San Diego CA, December 1, 2014.
- Association of California Water Agencies Fall Conference San Diego, CA December 2-5, 2014.

Director Coulombe seconded the motion.

MSC¹ (McBride/Coulombe)

Corl-Lorono: Y Stalev: Υ Burkhart: Υ McBride: Υ Coulombe:

Adjourned for a Break at 7:00 p.m. - Reconvened from Break at 7:11 p.m.

PREPARATION FOR A COST-OF-LIVING ADJUSTMENT (COLA) TO THE BOARD OF DIRECTORS COMPENSATION VIA FUTURE ORDINANCE

General Manager West reported that should the Board decide to proceed with the Cost-Of-Living Adjustment staff will prepare the Ordinance for a Public Hearing to be agendized at the April 22, 2014 Board meeting. West reminded the Board that should they vote next month for the increase, each member of the Board is not obligated to accept the additional monies.

Anonymous stated the Directors do much work for the Agency on their own time.

MOTION NO. 14-018

(After brief Board discussion), Director McBride made a motion to direct staff to initiate the process for increasing the Board of Directors per diem compensation by five percent (5%) for fiscal year 2014/15. Director Burkhart seconded the motion.

MSC1 (McBride/Burkhart)

Corl-Lorono:

Staley:

Burkhart:

McBride.

Coulombe

SELECTION ELECTION - BOARD TO CHOOSE A CANDIDATE TO FILL THE REGULAR MEMBER AND ALTERNATE MEMBER OF THE LOCAL AGENCY FORMATION COMMISION (LAFCO)SAN BERNARDINO

General Manager West gave a brief report.

Mike Lipsitz of Landers commented on the good things he has heard about Al Morrisette who is running against James V. Curaltalo.

MOTION NO. 14-019

(After brief Board discussion), After Board discussion, Director McBride made a motion to choose James V. Curatalo, Jr. to fill the regular member position of the Local Agency Formation Commission (LAFCO) San Bernardino. The motion was seconded by Director Burkhart.

MSC¹ (McBride/Burkhart)

Corl-Lorono: Y
Staley: N
Burkhart: Y
McBride: N
Coulombe: Y

MOTION NO. 14-020

(After brief Board discussion), After Board discussion, Director McBride made a motion to choose Steve Farrell to fill the alternate member position of the Local Agency Formation Commission (LAFCO) San Bernardino. The motion was seconded by Director Burkhart.

MSC¹ (McBride/Burkhart)

Corl-Lorono: Y
Staley: N
Burkhart: Y
McBride: Y
Coulombe: Y

RESOLUTION 14R-02 PLACING IN NOMINATION JUDY CORL-LORONO AS A MEMBER OF THE CALIFORNIA SPECIAL DISTRICTS ASSOCIATION (CSDA) BOARD OF DIRECTORS REGION 6

General Manager West reported the Agency received a call for nominations from the California Special Districts Association. President Corl-Lorono expressed an interest in the seat available for Region 6.

No public comment.

MOTION NO. 14-021

(After brief Board discussion), Director McBride made a motion to nominate President Judy Corl-Lorono for the CSDA Board of Directors Region 6. Director Coulombe seconded the motion.

MSC1 (McBride/Coulombe)

Corl-Lorono:

Staley:

Burkhart

McBride:

Wideling.

Coulombe: Y

DISBURSEMENTS FEBRUARY 2014

No public comment.

MOTION NO. 14-022

Director Burkhart made a motion to approve the Disbursements (Check Register - Payment of Bills) for February 2014. Director McBride seconded the motion.

MSC¹ (Burkhart/McBride)

Corl-Lorono: Y
Staley: Y
Burkhart: Y
McBride: Y
Coulombe: Y

CONSENT ITEMS

- a. Financial Statements February 2014
 - 1. Balance Sheet
 - 2. Statement of Revenue and Expense
 - 3. General Account (Union Bank)
 - 4. Disbursements
 - 5. Local Agency Investment Fund Balance Timeline
- b. Service Order Report, February 2014
- c. Production Report, February 2014
- d. Regular Board Meeting Minutes, February 25, 2014
- e. Special Board Workshop Meeting Minutes, February 22, 2014
- f. Adopt Resolution 14R-03 Establishing Standing Committees and Authorizing the Creation of Ad Hoc Committees.
- g. Board to consider authorizing application for General Services Administration (GSA) State and Federal Surplus Property Program.

No Public comment.

MOTION NO. 14-023

Director McBride made a motion to approve consent items a - g. The motion was seconded by Director Burkhart.

No public comment.

MSC¹ (McBride/Burkhart)

Corl-Lorono: Y Staley: Y Burkhart: Y McBride: Y Coulombe: Y

MATTERS REMOVED FROM CONSENT ITEMS

No items removed from consent.

PUBLIC COMMENT PERIOD

Mr. Goslaw, of Landers, commented on the Agency Bonds.

VERBAL REPORTS

Director Coulombe reported on the Morongo Basin Pipeline meeting he had recently attended.

Director McBride reported that he had attended a conference on water the previous evening.

Director Burkhart reported on the governance course offered by SDRMA she had attended earlier that day.

Vice President Staley reported on the Homestead Valley Community Council meeting where they discussed fire safety and concern over solar projects.

President Corl-Lorono reported on the Morongo Basin Municipal Advisory Council meeting where a resolution supporting the dissolution of CSA 70/W-1 and its annexation into Bighorn-Desert View Water Agency was approved.

FUTURE AGENDA ITEMS

Future agenda items include updates on the dissolution of CSA 70/W-1 and its annexation into BDVWA. Updates on the Hazard Mitigation Plan will be provided monthly.

ADJOURNMENT - President Judy Corl-Lorono adjourned the meeting at 8:08 p.m.

Approved by

Terry Burkhart, Secretary of the Board

MSC¹ – Motion made, seconded, and carried.

BIGHORN DESERT VIEW WATER AGENCY AGENDA ITEM SUBMITTAL

Meeting Date: April 22, 2014

To: Board of Directors

Budgeted: N/A

Budgeted Amount: N/A

Cost: \$0

Funding Source: N/A

From: Marina D. West

General Counsel Approval: N/A

CEQA Compliance: N/A

Subject:

Resolution No. 14R-XX Establishing an Agency Meeting Agenda Preparation Policy

SUMMARY

The Board of Directors acts by motion, resolution or ordinance. The Agency's policy for agenda preparation was adopted by the Board as a policy statement rather than a resolution. Staff is bringing this policy before the Board as part of an effort to periodically review active policies and also to administratively clean-up improperly adopted policy statements by converting them to resolutions.

Staff has reformatted this policy to make it easier to read and has made some procedural modifications based on actual experience with agenda preparation since its last adoption in 2009. The original policy statement is attached for reference.

RECOMMENDATION

The Board considers taking the following action:

1. Adopt Resolution No. 14R-XX Establishing an Agency meeting agenda preparation policy.

BACKGROUND/ANALYSIS

No further analysis provided.

PRIOR RELEVANT BOARD ACTION(S)

4/28/2009 Policy Statement No. 09P-02 A statement establishing an Agency meeting agenda preparation policy.

RESOLUTION 14R-XX BIGHORN-DESERT VIEW WATER AGENCY

ESTABLISHING AN AGENCY MEETING AGENDA PREPARATION POLICY

WHEREAS, The Board of Directors of the Bighorn-Desert View Water Agency hereby sets the following policy which will establish the process by which the agendas for Agency meetings will be generated.

WHEREAS, the Agency Regular and Special Meeting Agenda Preparation Policy of the Bighorn-Desert View Water Agency is as follows:

- 1. The General Manager, in cooperation with the Board President, shall prepare an agenda for each regular and special meeting of the Board of Directors.
- 2. In regards to the regularly scheduled monthly meeting, the following process and timeline for agenda preparation shall be followed:
 - Directors may request and seek majority consensus for appropriate items to be placed on the agenda at the regular Board meeting.
 - Tuesday prior to the meeting Director's deadline for adding appropriate items to the agenda will be the end of business Tuesday. The Board President shall make any final determinations as to what constitutes an appropriate item to be agendized for the Board meeting.
 - Wednesday prior to the meeting Before days end, staff shall have the first draft of the agenda available for review, if requested.
 - 12:00 Noon Thursday prior to the meeting Directors' revisions should be delivered to the General Manager.
- 3. Upon completion of the Board Agenda with the backup material packet on the Friday prior to the meeting- A field representative shall hand deliver agenda binders to Directors and post agendas.
- 4. The official posting location for the purposes of meeting the requirements of the Ralph M. Brown Act will be the Agency Office at 622 S. Jemez Trail and website: www.bdvwa.org.

As a courtesy the agenda shall also be posted at the following locations-

- > 1720 North Cherokee Trail- Agency Meeting Hall
- > Bulletin board located at 1131 Old Woman Springs Road
- > Halliday's Market
- > Hero Market
- Johnson Valley Improvement Association
- > Landers Homeowners Association- Belfield Hall
- Moiave Market

In addition, the agenda will be emailed to the "Agenda Notification List" maintained by the agency staff. This list includes the following:

- > Z107.7 Radio Station
- > Hi-Desert Star Newspaper

WHEREAS, pursuant to the Brown Act Section 54957.5(a) once the agenda and related materials have been prepared office staff shall make available upon request, and without delay, the agenda and related materials for public viewing during regular business hours. However, this shall not include any writing exempt from public disclosure under Section 6253.5, 6254.7, or 6254.22.

WHEREAS, complete agendas with backup material packets will be made available, and without delay, for public viewing during regular business hours at the agency business office.

WHEREAS, complete agendas without the backup material packet shall be made available at the agency administrative office and shall be provided upon request at no charge to the requester.

WHEREAS, any member of the public can purchase a complete agenda packet, with backup material at the then current per page copy charge outlined in the Agency's Rates, Fees and Charges for public information requests pursuant to the California Public Records Act. Hard copies of presentations made or materials distributed at Agency meetings will thereafter be subject to the California Public Records Act.

WHEREAS, the Agency Standing Committee Meeting Agenda Preparation Policy of the Bighorn-Desert View Water Agency is as follows:

- 1. The General Manager, in cooperation with the Standing Committee Chair, shall prepare an agenda for each Standing Committee meeting.
- 2. Any Director may contact the Committee Chair to place any appropriate item on the Committee meeting agenda no later than Tuesday prior to the agenda mail out day which is scheduled for the Friday before the scheduled time and date of the meeting. The Chair shall make any final determinations as to what constitutes an appropriate item to be agendized for the Standing Committee meeting.

WHEREAS, the Agency Workshop Board Meeting Agenda Preparation Policy of the Bighorn-Desert View Water Agency is as follows:

 Board workshops shall be scheduled and the agenda set by the Board of Directors at the regular or special meeting of the Board or by the Board President.

NOW, THEREFORE, THE BOARD OF DIRECTORS HEREBY RESOLVES:

- 1) Resolution 14R-XX establishes the policy for preparation of the agenda for meetings of the Board of Directors or Standing Committees thereof; and
- 2) Policy No. 09P-02 is hereby rescinded in its entirety.

| | By Judy Corl-Lorono, President |
|---------------------------|-----------------------------------|
| ATTEST: | |
| | |
| | |
| Terry Burkhart, Secretary | - |

PASSED, APPROVED AND ADOPTED by the Board of Directors of Bighorn-Desert View Water Agency this 22nd day of April 2014.

POLICY STATEMENT NO. 09P-02 BIGHORN-DESERT VIEW WATER AGENCY

A STATEMENT ESTABLISHING AN AGENCY MEETING AGENDA PREPARATION POLICY

The Board of Directors of the Bighorn-Desert View Water Agency hereby set the following policy which will establish the process by which the agendas for Agency meetings will be generated.

- 1. The General Manager, in cooperation with the Board President, shall prepare an agenda for each regular and special meeting of the Board of Directors.
- 2. In regards to the regularly scheduled meeting held currently on the fourth Tuesday of each calendar month the following process and timeline for agenda preparation shall be followed-

Directors may request and seek majority consensus for appropriate items to be placed on the Agenda at the regular Board meeting.

Tuesday prior to the meeting – Director deadline for adding appropriate items to the Agenda will be the end of business Tuesday. The Board President shall make any final determinations as to what constitutes an appropriate item to be agendized for the Board meeting.

Wednesday prior to the meeting – Before days end, Staff shall email the first draft of the agenda to the Directors who have email and a copy will be made available to the remaining Directors who will be notlified via phone.

12:00 Noon Thursday prior to the meeting – Directors' revisions should be delivered to the General Manager.

Upon completion of the Board Agenda with the backup material packet on the Friday prior to the meeting- A field representative shall hand deliver Agenda Binders to Directors and post agendas. So as to not create the appearance of preferential treatment agendas shall not be delivered to any other parties other than Agency Directors.

The Official Posting Location for the purposes of meeting the requirements of the Ralph M. Brown Act will be the Agency Office at 622 S. Jemez Trail.

As a courtesy the Agenda shall also be posted at the following locations-

- Johnson Valley Improvement Association
- > 1720 North Cherokee Trail- Agency Meeting Hall
- > Hero Market
- Western Coffee Pot Cafe
- > Landers Homeowners Association- Belfield Hall
- Moiave Market
- Halliday's Market

In addition, the agenda will be emailed to the "Agenda Notification List" maintained by the Agency Board Secretary. This list includes the following:

- > Z107.7 Radio Station
- ➢ Hi-Desert Star Newspaper

Pursuant to the Brown Act Section 54957.5(a) once the Agenda and related materials have been prepared office staff shall make available upon request, and without delay, the agenda and related materials for public viewing during regular business hours. However, this shall not include any writing exempt from public disclosure under Section 6253.5, 6254.7, or 6254.22.

Complete agendas without the backup material packet shall be prepared and without delay made available at the Agency administrative office and shall be provided upon request at no charge to the requester.

Complete Agendas with backup material packets will be made available, and without delay, for public viewing during regular business hours at the Agency Business Office. Complete Agendas with backup material packets will be uploaded to the Agency website as soon as technologically possible.

Any member of the public can purchase a complete Agenda packet, with backup material at the then current per page copy charge outlined in the Agency's Rates, Fees and Charges for public information requests pursuant to the California Public Records Act. Hard copies of presentations made or materials distributed at Agency meetings will be thereafter be subject to the California Public Records Act.

- 3. The General Manager, in cooperation with the Standing Committee Chair, shall prepare an agenda for each Standing Committee meeting.
- 4. Any Director may contact the Committee Chair to place any appropriate item on the Committee meeting agenda no later than Tuesday prior to the agenda mail out day which is scheduled for the Friday before the scheduled time and date of the meeting.
- 5. Board Workshops shall be scheduled and the agenda set by the Board of Directors at the regular or special meeting of the Board or by the Board President.
- 6. During the Consent Calendar portion of the Board meeting, any member of the Board may specifically request any agenda item be removed from the Consent Calendar and placed under Deferred Items for consideration and Board action.
- 7. Under Deferred Items on the agenda, any item removed from the Consent Calendar shall be considered separately for Board action. At that time, the Board may, by a majority vote, amend, refer, retain, or remove each deferred item on the agenda.

Policy Statement 09P-02 was adopted by the Board of Directors at a Regular meeting held on April 28, 2009 and hereby <u>rescinds all previous</u> Policies regarding preparation of the agenda.

| Michelle | Corbin, | Board | Secretary |
|----------|---------|-------|-----------|